



**State of West Virginia  
DEPARTMENT OF HEALTH AND HUMAN RESOURCES  
Office of Inspector General  
Board of Review  
150 Maplewood Avenue  
Lewisburg, WV 24901**

**Joe Manchin III  
Governor**

**Martha Yeager Walker  
Secretary**

January 25, 2006

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Dear Ms. \_\_\_\_\_:

Attached is a copy of the findings of fact and conclusions of law on your hearing held October 12, 2005. Your hearing request was based on the Department of Health and Human Resources' proposal to terminate services under the Aged/Disabled Home and Community Based Services Waiver (ADW) Program.

In arriving at a decision, the State Hearing Officer is governed by the Public Welfare Laws of West Virginia and the rules and regulations established by the Department of Health and Human Resources. These same laws and regulations are used in all cases to assure that all persons are treated alike.

Eligibility for the Aged/Disabled Home and Community Based Services Waiver (ADW) Program is based on current policy and regulations. Some of these regulations state as follows: An individual must have five deficits on the PAS to qualify medically for the ADW Program. These deficits are derived from a combination of assessment elements on the PAS. (Section 570.1.b of the Medicaid Aged & Disabled Waiver Program Policies & Procedures Manual effective November 1, 2003)

The information which was submitted at your hearing revealed that you do not meet the medical criteria for the ADW Program.

It is the decision of the State Hearing Officer to uphold the proposal of the Department to terminate services under the Aged/Disabled Home and Community Based Services Waiver (ADW) Program.

Sincerely,

Margaret M. Mann  
State Hearing Officer  
Member, State Board of Review

cc: Erika H. Young, Chairman, Board of Review  
Libby Boggess, BoSS  
[REDACTED] WVMI  
All Care

**WEST VIRGINIA DEPARTMENT OF HEALTH & HUMAN RESOURCES  
BOARD OF REVIEW**

\_\_\_\_\_,

**Claimant.**

**v.**

**Action Number: 05-BOR-6273**

**West Virginia Department of  
Health and Human Resources,**

**Respondent.**

**DECISION OF STATE HEARING OFFICER**

**I. INTRODUCTION:**

This is a report of the State Hearing Officer resulting from a fair hearing concluded on October 12, 2005 for \_\_\_\_\_. This hearing was held in accordance with the provisions found in the Common Chapters Manual, Chapter 700 of the West Virginia Department of Health and Human Resources. This fair hearing was convened on October 12, 2005 on a timely appeal, filed July 20, 2005.

It should be noted here that the claimant's benefits have been continued pending a hearing decision.

**II. PROGRAM PURPOSE:**

The Program entitled Aged/Disabled Home and Community-Based Services Waiver (ADW) is set up cooperatively between the Federal and State governments and administered by the West Virginia Department of Health & Human Resources.

The Aged/Disabled Home and Community-Based Services Waiver (ADW) Program is defined as a long-term care alternative which enables the individual to remain at or return home rather than receiving nursing facility (NF) care. The program provides eligible individuals with a range of services comparable to those services provided in a nursing facility. Specifically, ADW program services include assistance with personal hygiene, nutritional services which include food preparation and feeding, arrangement for medical and nursing care, medication administration, and environmental maintenance necessary for clients to remain in their homes.

### **III. PARTICIPANTS:**

\_\_\_\_\_, Claimant

\_\_\_\_\_, Claimant's Son

\_\_\_\_\_, RN, Committee on Aging

Linda Wright, RN. BoSS (By Telephone)

\_\_\_\_\_, RN, WVMi (By Telephone)

Presiding at the hearing was Margaret M. Mann, State Hearing Officer and a member of the State Board of Review.

### **IV. QUESTIONS TO BE DECIDED:**

The question(s) to be decided is whether the claimant continues to meet the medical requirements needed to receive ADW services.

### **V. APPLICABLE POLICY:**

Sections 570, 570.1, 570.1.a, and 570.1.b of the Medicaid Aged & Disabled Waiver Program Policies & Procedures Manual

### **VI. LISTING OF DOCUMENTARY EVIDENCE ADMITTED:**

#### **Department's Exhibits:**

- D-1 Sections 570, 570.1.a, and 570.1.b of the Medicaid Aged & Disabled Waiver Program Policies & Procedures Manual effective November 1, 2003
- D-2 PAS-2000 dated 06/07/2005
- D-3 Additional information submitted 07/06/2005
- D-4 Potential Denial Letter dated 06/16/2005
- D-5 Termination Notice dated 07/06/2005

### **VII. FINDINGS OF FACT:**

- 1) The claimant is a recipient of ADW services.
- 2) A review of medical eligibility was completed on 06/07/2005. Three deficits were found. The deficits found were physical assistance with bathing, grooming and dressing. (D-2)
- 3) The claimant was notified of potential case closure in a letter dated 06/16/2005. (D-4) A letter of termination was issued 07/06/2005. (D-5) The claimant requested a hearing on this issue.

- 4) The claimant disagrees with the finding that the claimant is physically able to vacate the building in the event of an emergency with supervision, medication administration and bladder/bowel incontinence.
- 5) Testimony from Ms. [REDACTED] revealed that the claimant told her at the time of the review that she could vacate with supervision. In regard to continence of bowel and bladder, the claimant noted when it comes to her having to go to the bathroom to urinate, she does not have any accidents on herself. Claimant does note she wears a kotex. Claimant also denied any accidents with her bowels. Ms. [REDACTED] stated that she usually phrases the question about incontinence as “when it comes to your bladder or it comes you have to make water, do you ever have any accidents on yourself?” She usually does not use the word incontinence. Ms. [REDACTED] noted the claimant could administer her medication. The claimant was able to get out of bed during her visit without assistance and walk into the living room with her walker. When asked if she ever needs assistance with transferring or walking, the claimant stated when she goes to her car she usually does. (D-2)
- 6) Testimony from Ms. [REDACTED] revealed that she remembered her (Ms. [REDACTED]) asking about getting out of the house. She thought she meant with help and responded “yes”. There is no way she could get out of her house without help. She did not know what the word “incontinent” means. She does have accidents with her bladder and bowel.
- 7) Testimony from Ms. [REDACTED] revealed that the claimant’s bedroom is at one end of the house and both exits are at the opposite end of the home. If there was a fire or other emergency, she would not be able to get from one end of the house to the other without physical help. She walks with a walker. Ms. [REDACTED] wears a pad everyday for the incontinence. She spoke with the homemaker who reports the bed needs changing at least three times a week.
- 8) Testimony from Mr. [REDACTED] revealed that his mother is awful forgetful. They are washing bedding three or four times a week because of his mother’s incontinence. Sometimes it is everyday. His mother takes her blood pressure pill by herself. If she needs other medication, he sees that she takes it. She cannot walk far distances at a time.
- 9) Section 570 of the Medicaid Aged & Disabled Waiver Program Policies & Procedures Manual effective November 1, 2003 reads in part:

Applicants for the ADW Program must meet all of the following criteria to be eligible for the program:

- A. Be 18 years of age or older.
  - B. Be a permanent resident of West Virginia.
  - C. Be approved as medically eligible for NF Level of Care.
  - D. Meet the Medicaid Waiver financial eligibility criteria for the program as determined by the county DHHR office, or the SSA if an active SSI recipient.
  - E. Choose to participate in the ADW Program as an alternative to NF care.
- 10) Section 570.1 of the Medicaid Aged & Disabled Waiver Program Policies & Procedures Manual effective November 1, 2003 reads:

A QIO under contract to BMS determines medical eligibility for the A/D Waiver Program.

- 11) Section 570.1.a of the Medicaid Aged & Disabled Waiver Program Policies & Procedures Manual effective November 1, 2003 reads:

The purpose of the medical eligibility review is to ensure the following:

- A. New applicants and existing clients are medically eligible based on current and accurate evaluations.
- B. Each applicant/client determined to be medically eligible for ADW services receives an appropriate level of care (LOC) that reflects current/actual medical condition and short- and long-term service needs.
- C. The medical eligibility determination process is fair, equitable, and consistently applied throughout the state.

- 12) Section 570.1.b of the Medicaid Aged & Disabled Waiver Program Policies & Procedures Manual effective November 1, 2003 reads:

An individual must have five deficits on the PAS to qualify medically for the ADW Program. These deficits are derived from a combination of the following assessment elements on the PAS:

- A. #24: Decubitus - Stage 3 or 4
- B. #25 In the event of an emergency, the individual is c) mentally unable or d) physically unable to vacate a building. a) and b) are not considered deficits.
- C. #26: Functional abilities of individual in the home:
  - Eating - Level 2 or higher (physical assistance to get nourishment, not preparation)
  - Bathing - Level 2 or higher (physical assistance or more)
  - Grooming - Level 2 or higher (physical assistance or more)
  - Dressing - Level 2 or higher (physical assistance or more)
  - Continence - Level 3 or higher (must be incontinent)
  - Orientation - Level 3 or higher (totally disoriented, comatose)
  - Transfer - Level 3 or higher (one person or two persons assist in the home)
  - Walking - Level 3 or higher (one person assist in the home)
  - Wheeling - Level 3 or higher (must be Level 3 or 4 on walking in the home to use Level 3 or 4 for wheeling in the home. Do not count outside the home.)
- D. #27: Individual has skilled needs in one or more of these areas - (g) suctioning, (h) tracheostomy, (i) ventilator, (k) parenteral fluids, (l) sterile dressings, or (m) irrigations.
- E. #28: Individual is not capable of administering his/her own medications.

**VIII. CONCLUSIONS OF LAW:**

- 1) An individual must have five deficits on the PAS-2000 to qualify medically for the ADW Program. These deficits are determined from a combination of elements on the PAS-2000.
- 2) Three deficits were established at the time of the PAS review on 06/07/05. Those were physical assistance with bathing, dressing and grooming.
- 3) Testimony and evidence received at the hearing revealed that the claimant could vacate in the event of an emergency with supervision, has bladder incontinence, and takes her blood pressure pill herself.
- 4) Testimony received on behalf of the claimant does not clearly demonstrate any changes to the conclusions reached by the Department other than bladder incontinence.
- 5) There are four total deficits.

**IX. DECISION:**

It is the finding of the State Hearing Officer that the claimant does not meet the medical criteria for the ADW Program. The Department is upheld in the decision to terminate the claimant's benefits under the Aged/Disabled Home and Community-Based Services Waiver (ADW) Program. The action described in the notification letter dated July 6, 2005 will be taken.

**X. RIGHT OF APPEAL:**

See Attachment

**XI. ATTACHMENTS:**

The Claimant's Recourse to Hearing Decision

Form IG-BR-29

**ENTERED this 25th Day of January, 2006.**

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**Margaret M. Mann  
State Hearing Officer**