

State of West Virginia DEPARTMENT OF HEALTH AND HUMAN RESOURCES Office of Inspector General State Board of Review 2269 Park Avenue, Suite 100 Huntington, West Virginia 25704 March 18, 2005

Joe Manchin III Governor Martha Yeager Walker Secretary

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Dear	Mr	,												
	Attached	is a	а сору	of	the	findings	of	fact	and	conclusi	ons	of	law	C
hear:	ing held Ma	rch	16. 20	05	Yo	ur hearind	re	anest	was	based or	ı the	e De	ppart	- n

Attached is a copy of the findings of fact and conclusions of law on your hearing held March 16, 2005. Your hearing request was based on the Department of Health and Human Resources' (WVMI) action to deny medical eligibility for the Title XIX Aged/Disabled Waiver Services Program.

In arriving at a decision, the State Hearing Officer is governed by the Public Welfare Laws of West Virginia and the rules and regulations established by the Department of Health and Human Resources. These same laws and regulations are used in all cases to assure that all persons are treated alike.

Eligibility and benefit levels for the Aged/Disabled Waiver Services Program are determined based on current regulations. One of these regulations is the individual in the Waiver Program must qualify medically. These are individuals who qualify medically to be placed in a skilled nursing care facility but who have chosen the Waiver Program Services as opposed to being institutionalized. (Section 570 of Title XIX Aged/Disabled Home and Community Based Services Waiver, Policies and Procedures Manual, 11-1-03).

The information which was submitted at the hearing revealed that you do not require the type of services provided in a skilled nursing care facility and are not medically eligible for the Aged/Disabled Waiver Services Program.

It is the decision of the State Hearing Officer to <u>uphold</u> the action of the Department (WVMI) to deny medical eligibility for the Title XIX Aged/Disabled Waiver Services Program.

Sincerely,

Thomas M. Smith State Hearing Officer Member, State Board of Review

cc: Board of Review
 Kay Ikerd, BOSS
 Michelle Willey, WVMI

NAME:			
ADDRES	s:	 	-

SUMMARY AND DECISION OF THE STATE HEARING OFFICER

I. INTRODUCTION

This is a report of the State Hearing Officer resulting from a fair hearing concluded on March 16, 2005 for

This hearing was held in accordance with the provisions found in the Common Chapters Manual, Chapter 700 of the West Virginia Department of Health and Human Resources. This fair hearing was originally convened on March 16, 2005 on a timely appeal filed January 13, 2005.

It should be noted here that any benefits under the Aged/Disabled Home and Community Based Services Waiver Program have been denied pending the results of this hearing. It should also be noted that Kay Ikerd from the Bureau for Senior Services (BOSS) testified by speaker phone.

All persons giving testimony were placed under oath.

PROGRAM PURPOSE II.

The program entitled Title XIX Aged/Disabled Waiver Services Program is set up cooperatively between the Federal and State Government and administered by the West Virginia Department of Health and Human Resources.

Under Section 2176 of the Omnibus Budget Reconciliation Act of 1981, states were allowed to request a waiver from the Health Care Financing Administration (HCFA) so that they could use Medicaid (Title XIX) funds for home and community based services. The Program's target population is individuals who would otherwise be placed in a skilled nursing facility (if not for the waiver services).

III. PARTICIPANTS

- ___, Claimant.
- _____, Claimant's grandson. 2.
- Claimant's granddaughter. 3.
- Michelle Willey, R. N., WVMI.
- Kay Ikerd, Bureau for Senior Services (participating by speaker phone).

Presiding at the hearing was Thomas M. Smith, State Hearing Officer and a member of the State Board of Review.

IV. QUESTION TO BE DECIDED

The question to be decided is whether the claimant meets the medical requirements of the Title XIX Aged/Disabled Waiver Services Program in needing skilled nursing care.

v. APPLICABLE POLICY

Title XIX Aged/Disabled Home and Community-Based Services Waiver, Policy and Procedures Manual, 11-3-03.

LISTING OF DOCUMENTARY EVIDENCE ADMITTED

Exhibit #1 Copy of regulations (2 pages).

- #2 Copy of hearing request & letter from Dr. Bellam (2 pages).
- #3 Copy of PAS-2000 denied 11-11-04 (5 pages).
- #4 Copy of notification letter 12-22-04 (2 pages).

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#5 Copy of potential denial letter 12-6-04 (3 pages).

VII. FINDINGS OF FACT

1. The claimant was an applicant of services under the Title XIX Aged/Disabled Waiver (ADW) Services Program when a PAS-2000 was completed by Michelle Willey, R. N. from West Virginia Medical Institute (WVMI) (Exhibit #3).

- 2. WVMI is the agency contracted through the WV Department of Health & Human Resources (WVDHHR) to evaluate and reevaluate medical eligibility for the ADW Program.
- 3. A PAS-2000 was completed by Michelle Willey, R. N. from WVMI, on 11-11-04 and was denied for medical eligibility for the Title XIX ADW Program (Exhibit #3).
- 4. Findings of PAS-2000 by Michelle Willey on 11-11-04 (Exhibit #3) reflected that the claimant had four (4) deficits in the activities of daily living in the areas of vacating the building in an emergency (physically unable), bathing, grooming, and incontinence of the bladder and that the claimant did not meet the criteria for medical eligibility for the Title XIX ADW Program as he did not have the required five (5) deficits.
- 5. Ms. Willey testified that she reviewed the findings of the PAS-2000 with Mr. ____ by phone and that both were in agreement with the findings.
- 6. Testimony from the Mrs. ____ indicated that she wanted to be with Mr. during the completion of the \overline{PAS} -2000 but was not there, that Mr. ____ has a pacemaker, that he does not remember to take his medications, that he sometimes needs help with dressing with picking things out to wear, that he uses a cane and gets around with it, and that he needs help with skin care due allergies.
- 7. Testimony from Mr. ____ indicated that Mr. ____ gets choked when he eats alone and would choke to death if no one was there, that he is hard of hearing and needs a hearing aid, and that he stumbles and falls and that Dr. was concerned about his well being.
- 8. Testimony from Ms. Willey indicated that Mr. _____ told her that he could dress himself and needed no assistance, that he said that he remembers to take his medications but Mrs. ____ said that he does not remember, that she did mark that he needed prompting and supervision with medications, that the visit was scheduled by phone with ____ and she called Mrs. ____ later that evening and went over the PAS-2000.
- 9. The only areas of dispute with the PAS-2000 completed by Ms. Willey on 11-11-04 for which a deficit could be awarded involve the area of dressing (item #26 c) and Mrs. ____ testified that the claimant needed assistance in picking out his clothing and this would not qualify as a deficit.
- 10. The claimant has only four (4) deficits and does not meet the criteria for medical eligibility for the ADW Program as five (5) deficits are required.

CONCLUSIONS OF LAW

1. Title XIX Aged/Disabled Home and Community-Based Services Waiver, Policies and Procedures Manual, 11-3-03 states, in part,

"Section 570 PROGRAM ELIGIBILITY FOR CLIENT

Applicants for the ADW Program must meet all of the following criteria to be eligible for the program:

- A. Be 18 years fo age or older
- B. Be a permanent resident of West Virginia.....
- C. Be approved as medically eligible for NF Level of Care.
- D. Meet the Medicaid Waiver financial eligibility criteria for the program as determined by the county DHHR office, or the SSA if an active SSI recipient.

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E. Choose to participate in the ADW Program as an alternative to NF care.

Even if an individual is medically and financially eligible, a waiver allocation must be available for him/her to participate in the program.

570.1 MEDICAL ELIGIBILITY

A QIO under contract to BMS determines medical eligibility for the A/D Waiver Program.

The purpose of the medical eligibility review is to ensure the following:

- A. New applicants and existing clients are medically eligible based on current and accurate evaluations.
- B. Each applicant/client determined to be medically eligible for ADW services receives an appropriate LOC that reflects current/actual medical condition and short- and long-term service needs.
- The medical eligibility determination process is fair, equitable, and consistently applied throughout the state.

570.1.b MEDICAL CRITERIA

An individual must have five deficits on the PAS to qualify medically for the ADW Program. These deficits are derived from a combination of the following assessment elements on the PAS:

- A. #24: Decubitus Stage 3 or 4
- B. #25: In the event of an emergency, the individual is c) mentally unable or d) physically unable to vacate a building. a) and b) are not considered deficits.
- C. #26: Functional abilities of individual in the home.

Eating - Level 2 or higher (physical assistance to get nourishment, not preparation)

Bathing - Level 2 or higher (physical assistance or more)

Grooming - Level 2 or higher (physical assistance or more) Dressing - Level 2 or higher (physical assistance or more)

Continence - Level 3 or higher (must be incontinent)
Orientation - Level 3 or higher (totally disoriented, comatose)

Transfer - Level 3 or higher (one person or two persons assist in the home)

Walking - Level 3 or higher (one person assist in the home)

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Wheeling - Level 3 or higher (must be Level 3 or 4 on walking in the home to use Level 3 or 4 for wheeling in the home. Do not count outside the home)

- D. #27: Individual has skilled needs in one or more of these areas (g) suctioning, (h) tracheostomy, (i) ventilator, (k) parenteral fluids, (l) sterile dressings, or (m) irrigations.
- E #28: Individual is not capable of administering his/her own medications."
- 2. Five deficits are required in order to meet the medical eligibility criteria for the Title XIX Aged/Disabled Wavier Services Program and the claimant has only one (1) deficit.

VIII. DECISION

Based upon the evidence and testimony presented, I must uphold the action of WVMI to deny medical eligibility for the Title XIX Aged/Disabled Waiver Services Program. In order to be eligible for the Aged/Disabled Waiver Services Program, an individual must have five (5) deficits identified on the PAS-2000 as specified in the Title XIX Aged/Disabled Home and Community Based Services Waiver Manual under Section 570.1.b listed in the Conclusions of Law in Section VII. The PAS-Page 4

2000 denied 11-11-04 (Exhibit #3) shows that the claimant has four (4) deficits in the areas of daily activities of vacating the building in an emergency, bathing, grooming, and incontinence of bladder. Testimony obtained during the hearing did not show that a deficit existed in any other category of daily activities. Since five (5) deficits must exist in order to be medically eligible and the claimant has only four (4) deficits, the State Hearing Officer must uphold the action of WVMI to determine that the claimant is not medically eligible for the Title XIX Aged/Disabled Waiver Services Program.

RIGHT OF APPEAL

See Attachment.

X. ATTACHMENTS

The Claimant's Recourse to Hearing Decision.

Form IG-BR-29.