



**State of West Virginia
DEPARTMENT OF HEALTH AND HUMAN RESOURCES
Office of Inspector General**

Board of Review
P.O. Box 1736
Romney, WV 26757

**Earl Ray Tomblin
Governor**

**Michael J. Lewis, M.D., Ph.D.
Cabinet Secretary**

October 24, 2011

Dear -----:

Attached is a copy of the Findings of Fact and Conclusions of Law on your Supplemental Nutrition Assistance Program Administrative Disqualification Hearing held October 11, 2011. The purpose of this hearing was to determine whether or not you intentionally committed an Intentional Program Violation.

In arriving at a decision, the State Hearing Officer is governed by the Public Welfare Laws of West Virginia and the rules and regulations established by the Department of Health and Human Resources. These same laws and regulations are used in all cases to assure that all persons are treated alike.

Eligibility for the Supplemental Nutrition Assistance Program is based on current policy and regulations. These regulations provide that an Intentional Program Violation consists of having intentionally made a false or misleading statement, or misrepresented, concealed or withheld facts; or committed any act that constitutes a violation of the Food Stamp Act, SNAP regulations, or any State statute related to the use, presentation, transfer, acquisition, receipt, or possession of SNAP benefits. Individuals found to have committed an act of Intentional Program Violation will be ineligible for a specified time determined by the number of previous Intentional Program Violation disqualifications (West Virginia Income Maintenance Manual § 20.2 and Code of Federal Regulations-7 CFR § 273.16).

The information which was submitted at your hearing revealed that you intentionally provided false information concerning your household composition, at your SNAP application, to receive SNAP benefits in which you were not legally entitled.

It is the decision of the State Hearing Officer to Uphold the proposal of the Department to implement a 12 month Intentional Program Violation. The disqualification penalty will begin on December 1, 2011 and will run concurrently for the next 12 months.

Sincerely,

Eric L. Phillips
State Hearing Officer
Member, State Board of Review

cc: Erika Young, Chairman, Board of Review
Lori Woodward, Repayment Investigator

**WEST VIRGINIA DEPARTMENT OF HEALTH AND HUMAN RESOURCES
BOARD OF REVIEW**

IN RE: -----,

Defendant,

v.

ACTION NO.: 11-BOR-1835

**WEST VIRGINIA DEPARTMENT OF
HEALTH AND HUMAN RESOURCES,**

Respondent.

DECISION OF STATE HEARING OFFICER

I. INTRODUCTION:

This is a report of the State Hearing Officer resulting from a fair hearing for ----- . This hearing was held in accordance with the provisions found in the Common Chapters Manual, Chapter 700 of the West Virginia Department of Health and Human Resources. This fair hearing was convened October 11, 2011.

II. PROGRAM PURPOSE:

The purpose of the Supplemental Nutrition Assistance Program (SNAP) is to provide an effective means of utilizing the nation's abundance of food "to safeguard the health and well-being of the nation's population and raise levels of nutrition among low-income households." This is accomplished through the issuance of benefits to households who meet the eligibility criteria established by the Food and Nutrition Service of the U.S. Department of Agriculture.

III. PARTICIPANTS:

Lori Woodward, Repayment Investigator

Presiding at the hearing was Eric L. Phillips , State Hearing Officer and a member of the Board of Review.

IV. QUESTION TO BE DECIDED:

The question to be decided is whether or not the Defendant committed an Intentional Program Violation and should be disqualified for one year from participation in the Supplemental Nutrition Assistance Program or SNAP.

V. APPLICABLE POLICY:

Code of Federal Regulations, 7 CFR § 273.16
Common Chapters Manual, Chapter 700
West Virginia Income Maintenance Manual, Chapter 20.2; Chapter 9.1.A.2.h

VI. LISTING OF DOCUMENTARY EVIDENCE ADMITTED:

Department's Exhibits:

- D-1 Combined Application and Review Form with associated Rights and Responsibilities dated June 2, 2009
- D-2 Combined Application and Review Form dated June 11, 2009
- D-3 Information from Page County (Virginia) Social Services dated October 1, 2009
- D-4 Food Stamp Claim Determination
- D-5 Notification of Intent to Disqualify dated June 23, 2011
- D-6 West Virginia Income Maintenance Manual Chapter 1.2, 2.2, and 9.1
- D-7 West Virginia Income Maintenance Manual Chapter 20.2 and Common Chapters 740.11

VII. FINDINGS OF FACT:

- 1) The Board of Review received a request for an Administrative Disqualification Hearing on September 1, 2011. The Department contends that the Defendant committed an Intentional Program Violation (IPV) and recommends that the Defendant be disqualified from participation in the Supplemental Nutrition Assistance Program (SNAP) for a twelve (12) month period.
- 2) On September 12, 2011, a Notice of Scheduled Hearing was issued to the Defendant, via first class mail delivery, to her address at -----, -----. Such notice was not returned to the State Hearing Officer as undeliverable by the United States Postal Service.
- 3) The hearing convened as scheduled at 1:00 P.M., on the requested date, as of 1:15 P.M., the Defendant failed to appear. As set forth in the Code of Federal Regulations found at § 7 CFR 273.16 (e) (4) and State policy (West Virginia Department of Health and Human Resources Common Chapters Manual Chapter 740.20), the hearing was conducted without the Defendant in attendance.
- 4) On June 23, 2011, the Department issued the Defendant Exhibit D-5, Notification of Intent to Disqualify, indicating that the Department had reason to believe the Defendant intentionally violated a SNAP rule. This exhibit documents in pertinent part:

Based on the evidence developed through our investigation, the agency believes that ----- intentionally violated the food stamp program by reported [sic] daughter -----in HH [sic] when in fact she was living in [REDACTED] receiving benefits there.

- 5) The Department contends that the Defendant falsely reported her daughter as a member of her household at her SNAP application, while her daughter maintained her own residence and assistance in the state of Virginia.
- 6) Ms. Lori Woodward, Repayment Investigator testified that the Defendant completed Exhibit D-1, Combined Application and Review Form with associated Rights and Responsibilities as an application for SNAP benefits on June 2, 2009. This exhibit documents that the Defendant reported that the household consisted of herself, her cohabiter, her adult child, and a minor child. Additionally, the exhibit documents that the Defendant reported no income available to the household at the time of the SNAP application.
- 7) Ms. Woodward stated that the Defendant, along with her cohabiter, completed Exhibit D-2, Combined Application and Review Form, as an application for WV WORKS cash assistance on June 11, 2009. Exhibit D-2 documents that the Defendant reported that her household consisted of herself, her cohabiter, her adult child, and a minor child.
- 8) Ms. Woodward testified that the Department became aware that the Defendant's adult child, --- --, was receiving her own SNAP assistance in the state of [REDACTED] from October, 2008 to October, 2009. On October 1, 2009, the Department received Exhibit D-3, Information for [REDACTED] County [REDACTED] Department of Social Services. The documents the following in pertinent part:

----- has been on Food Stamps since September, 2006. In the months of June and July 2009 she received food stamps for 4 people, herself, -----, -----, and -----. She received \$668.00 in the months of June and July of 2009.

-----, ----- and ----- were also on Medicaid. I closed that case effective 10/31/2009.

-----lives in -----. I spoke with her yesterday and she said that she did not move, She [sic] is living at -----. She applied on her own here on July 29, 2009 for Medicaid since she is pregnant. She has been on her own food stamp case since October, 2008. I have attached a printout of her food stamp issuance as well.

- 9) Ms. Woodward provided Exhibit D-4, Food Stamp Claim Determination worksheet to demonstrate that by providing false information concerning her household composition, an overpayment of SNAP benefits was issued to the Defendant in the amount of \$1485.00 for the period of June, 2009 through August, 2009.
- 10) The Defendant completed and signed the Rights and Responsibilities section of the application for SNAP benefits (Exhibit D-1). The Defendant specifically acknowledged the following on the documentation:

I certify that all statements on this form have been read by me or read to me and that I understand them. I certify that all the information I have given is true and correct and I accept these responsibilities.

- 11) West Virginia Income Maintenance Manual Chapter 1.2 indicates:

The client's responsibility is to provide information about his circumstances so the Worker is able to make a correct decision about his eligibility.

- 12) West Virginia Income Maintenance Manual, Chapter 9.1 indicates:

Persons who have been found guilty of an IPV are disqualified as follows:

- 1st Offense: 1 Year
- 2nd Offense: 2 Years
- 3rd Offense: Permanent

- 13) Common Chapters Manual 740.11.D states as follows:

Intentional Program Violation - For the purpose of determining through an Administrative Disqualification Hearing whether or not a person has committed an Intentional Program Violation, the following criteria will be used. Intentional Program Violation shall consist of having intentionally:

1. Made a false or misleading statement, or misrepresented, concealed or withheld facts; or
2. Committed any act that constitutes a violation of the Food Stamp Act, the Food Stamp Program Regulations, or any State statute for the purpose of using, presenting, transferring, acquiring, receiving, possessing or trafficking of coupons, authorization cards or reusable documents used as part of an automated benefit delivery system access device.

- 14) Common Chapters Manual 740.22.M states as follows:

Decision – The Hearing Officer shall base the determination of Intentional Program Violation on clear and convincing evidence that demonstrates that the defendant committed, and intended to commit, an Intentional Program Violation as defined in Section 740.11 of this Chapter. The Hearing Officer shall weigh the evidence and testimony presented and render a decision based solely on proper evidence given at the hearing. In rendering a decision, the Hearing

Officer shall consider all applicable policies of the Department, state and federal statutes, rules or regulations, and court orders. The decision shall include reference to all pertinent law or policy. If the Hearing Officer rules that the defendant committed an Intentional Program Violation, he or she will include the length and the beginning date of the disqualification penalty.

VIII. CONCLUSIONS OF LAW:

- 1) The policy and regulations that govern SNAP benefits dictate that a program violation has occurred when an individual intentionally makes a false or misleading statement, or misrepresented, concealed or withheld facts relating to the use, presentation, transfer, acquisition, receipt or possession of SNAP benefits.
- 2) The regulations state there must be clear and convincing evidence that demonstrates the Defendant intentionally committed an Intentional Program Violation.
- 3) Evidence reveals that the Defendant made an initial SNAP application in June, 2009 and reported her eldest daughter, -----, as a member of household. The evidence is clear that ----- did not relocate to West Virginia with the Defendant and maintained her own SNAP assistance in the state of [REDACTED] since October, 2008 through October, 2009. Furthermore, the Defendant demonstrated an intent to mislead the Department at a subsequent application for WV WORKS cash assistance by reporting her eldest daughter as a member of the household. The result of such willful misrepresentation at her SNAP application was an overpayment in SNAP benefits for which the Defendant was ineligible to receive.
- 4) In accordance with SNAP policy and regulations, an Intentional Program Violation has been committed and a disqualification penalty must be applied. The disqualification for a first offense is one (1) year.
- 5) The Defendant is the only assistance group member subject to said disqualification penalty. The one year disqualification penalty will begin December 1, 2011 and will run concurrently for the next 12 months.

IX. DECISION:

Intentionally making a false or misleading statement or misrepresenting facts to secure SNAP benefits constitutes a clear violation of the regulations. Based on the evidence presented, I find the violation intentional.

The Department's proposal to apply a twelve (12) month disqualification is upheld.

X. RIGHT OF APPEAL:

See Attachment

XI. ATTACHMENTS:

The Claimant's Recourse to Hearing Decision

Form IG-BR-29

ENTERED this _____ day of October, 2011.

Eric L. Phillips
State Hearing Officer