

# State of West Virginia DEPARTMENT OF HEALTH AND HUMAN RESOURCES Office of Inspector General **Board of Review**

P. O. Box 970 Danville, WV 25053

Joe Manchin III Governor		,	Martha Yeager Walker Secretary
		May 24, 2008	·
Dear Ms.	:		

Attached is a copy of the findings of fact and conclusions of law on the Food Stamp Administrative Disqualification Hearing held May 14, 2008 for the purpose of determining whether or not an Intentional Program Violation (IPV) occurred.

In arriving at a decision, the State Hearing Officer is governed by the Public Welfare Laws of West Virginia and the rules and regulations established by the Department of Health and Human Resources. These same laws and regulations are used in all cases to assure that all persons are treated alike.

Eligibility for the Food Stamp program is based on current policy and regulations. Some of these regulations state as follows: Intentional Program Violations shall consist of having intentionally: (1) made a false or misleading statement or misrepresented, concealed or withheld facts or (2) committed any act that constitutes a violation of the Food Stamp Act, the Food Stamp Program Regulations, or any State statute relating to the use presentation, transfer, acquisition, receipt or possession of Food Stamp coupons. Individuals found to have committed an act of Intentional Program Violation will be ineligible for a specified time determined by the number of previous Intentional Program Violation disqualifications. (West Virginia Income Maintenance Manual ' 20.2 and Code of Federal Regulations- 7 CFR ' 273.16).

The information submitted at the hearing demonstrated that you intentionally made false or misleading statements about your circumstances in order to receive Food Stamp benefits for which you were not entitled.

It is the decision of the State Hearing Officer to **uphold** the Agency's proposal to apply a one (1) year Food Stamp disqualification penalty against you based on an Intentional Program Violation.

Sincerely,

Cheryl Henson State Hearing Officer Member, State Board of Review

Erika H. Young, Chairman, Board of Review/Brian Shreve, Boone DHHR cc:

# WEST VIRGINIA DEPARTMENT OF HEALTH & HUMAN RESOURCES BOARD OF REVIEW

Defendant,	
v.	Action Number: 08-BOR-1207
West Virginia Department of Health and Human Resources.	

### **DECISION OF STATE HEARING OFFICER**

### I. INTRODUCTION:

This is a report of the State Hearing Officer resulting from an Administrative Disqualification Hearing concluded on May 14, 2008 for \_\_\_\_\_\_. This hearing was held in accordance with the provisions found in the Common Chapters Manual, Chapter 700 of the West Virginia Department of Health and Human Resources. This hearing was convened on May 14, 2008.

It should be noted here that the Defendant was notified by first class mail delivery of this hearing on April 11, 2008, and has failed to appear. The Defendant is currently receiving benefits from the Department and her address has been validated. The hearing is being held in her absence, and a decision will be issued based on the evidence presented today.

### II. PROGRAM PURPOSE:

The Program entitled Food Stamps is set up cooperatively between the Federal and State governments and administered by the West Virginia Department of Health & Human Resources.

The purpose of the **Food Stamp Program** is to provide an effective means of utilizing the nation's abundance of food "to safeguard the health and well-being of the nation's population and raise levels of nutrition among low-income households." This is accomplished through the issuance of EBT benefits to households who meet the eligibility criteria established by the Food and Nutrition Service of the U.S. Department of Agriculture.

### III. PARTICIPANTS:

Brian Shreve, State Repayment Investigator, DHHR

Presiding at the Hearing was Cheryl Henson, State Hearing Officer and a member of the State Board of Review.

## IV. QUESTIONS TO BE DECIDED:

The question to be decided is whether the Defendant committed an intentional program violation and should be disqualified for one year from participation in the Food Stamp Program.

### V. APPLICABLE POLICY:

7 CFR ' 273.16 USDA Code of Federal Regulations Common Chapters Manual Chapter 700, Appendix A West Virginia Income Maintenance Manual '1.2, & 20.2

### VI. LISTING OF DOCUMENTARY EVIDENCE ADMITTED:

### **Department's Exhibits:**

- D-1 Federal Regulations 273.16
- D-2 Benefit Recovery Referral Screen dated April 3, 2008
- D-3 Food Stamp Determination Forms
- D-4 Case Comments from Rapids
- D-5 Case Comments from Rapids
- D-6 The Work Number verification of earnings
- D-7 Combined Application Form dated July 9, 2007
- D-8 Case Comments dated July 2007
- D-9 Combined Application Form dated October 4, 2007
- D-10 Case Comments dated October 4, 2007
- D-11 WV Income Maintenance Manual Section 1.2
- D-12 WV Income Maintenance Manual Section 2.2
- D-13 WV Income Maintenance Manual Section 20.2
- D-14 WV Income Maintenance Manual Section 20.6
- D-15 Notification of Intent to Disqualify dated February 14, 2008

None

#### VII. FINDINGS OF FACT:

- A request for an Administrative Disqualification Hearing was received by the Board of Review from Department of Health and Human Resources' (Department) on April 7, 2008. The Department contends that the Defendant has committed an Intentional Program Violation and made a fraudulent statement or misrepresentation regarding her household income in order to receive food stamp benefits, and is recommending that the Defendant be disqualified from participation in the Food Stamp Program for a period of one (1) year.
  - 2) On or about February 14, 2008, the Department sent the Defendant a Notification of Intent to Disqualify (D-15) form, indicating that the Department had reason to believe she violated the Food Stamp Program by intentionally violating a Food Stamp Program rule. The form also included the following:

You failed to report \_\_\_\_\_ [sic] earned income in the household. The household received more food stamps than it was entitled to receive.

- The Department presented evidence to show that in July 2007 the Defendant was actively receiving food stamps as a "simplified reporting" case, when she completed a review (D-7) for AFDC-Related Medicaid and failed to report that her husband was employed with \_\_\_\_\_\_. The Defendant also completed a food stamp review (D-9) on October 4, 2007 and again failed to report her husband's earnings.
- The Department became aware of the earnings in November 2007 and verified (D-6) that the Defendant's husband had been working for \_\_\_\_\_\_\_ since May 18, 2007. The Department contends that the Defendant had two opportunities during reviews to report the earnings and failed to do so by withholding the information. This failure resulted in the Defendant receiving more food stamp benefits than her household was entitled. The Defendant has received benefits from the Department since 1997 and has signed numerous Rights and Responsibilities forms.
- 5) West Virginia Income Maintenance Manual ' 1.2 (E) states that it is the client's responsibility is to provide information about his circumstances so the worker is able to make a correct decision about his eligibility.

6) West Virginia Income Maintenance Manual ' 20.2:

When a AG (assistance group) has been issued more Food Stamps than it was entitled to receive, corrective action is taken by establishing either an Unintentional Program Violation or Intentional Program Violation claim. The claim is the difference between the allotment the client received and the allotment he should have received.

- West Virginia Income Maintenance Manual '20.2 (C) (2):
  Once an IPV (Intentional Program Violation) is established a disqualification penalty is imposed on the AG (assistance group) members who committed the IPV. The penalties are as follows: ('9.1, A, 2, h) 1st Offense: 1 year (Disqualification)
- 8) Common Chapters Manual 700, Appendix A, Section B, provides that an Intentional Program Violation shall consist of having intentionally (1) made a false or misleading statement, or misrepresented, concealed or withheld facts, or (2) Committed any act that constitutes a violation of the Food Stamp Act, the Food Stamp Program Regulations, or any State statute relating to the use, presentation, transfer, acquisition, receipt or possession of food stamp benefits.
- 14) Common Chapters Manual 700, Appendix A, Section G, states that the State Hearing Officer shall base the determination of Intentional Program Violation on clear and convincing evidence which demonstrates that the household member(s) committed, and intended to commit, an Intentional Program Violation as defined in Section B of this Appendix.

#### VIII. CONCLUSIONS OF LAW:

- The policy and regulations that govern the Food Stamp program state that a Food Stamp Program Violation has occurred when an individual intentionally makes a false or misleading statement, or misrepresented, concealed or withheld facts relating to the use, presentation, transfer, acquisition, receipt or possession of Food Stamp benefits.
- 2) The regulations state there must be clear and convincing evidence that demonstrates the Defendant intentionally committed an Intentional Program Violation.
- 3) Evidence is clear in that the Defendant was well informed of her responsibility to report her circumstances accurately during application and review, and had two clear opportunities to report that her husband was employed with She clearly withheld the information.

IX.	DECISION:	
The Agency's proposal to apply a one (1) year Food Stamp disqualification is <b>upheld.</b>		
<b>X.</b>	RIGHT OF APPEAL:	
	See Attachment	
XI.	ATTACHMENTS:	
	The Claimant's Recourse to Hearing Decision	
	Form IG-BR-29	
ENTERED this 24th Day of May, 2008.		
	Cheryl Henson State Hearing Officer	