

# State of West Virginia DEPARTMENT OF HEALTH AND HUMAN RESOURCES Office of Inspector General Board of Review 227 Third St.

Bob Wise
Governor

Secretary

January 10, 2005

Dear Ms. :

Attached is a copy of the findings of fact and conclusions of law on your hearing held January 5, 2005. Your hearing request was based on the Department of Health and Human Resources' proposal to reduce your homemaker service hours under the Medicaid Title XIX (Home & Community-Based) Waiver Program.

In arriving at a decision, the State Hearing Officer is governed by the Public Welfare Laws of West Virginia and the rules and regulations established by the Department of Health and Human Resources. These same laws and regulations are used in all cases to assure that all persons are treated alike.

One of these regulations specifies that for the Aged and Disabled Waiver Program, the number of homemaker service hours is determined based on your Level of Care (LOC). The Level of Care is determined by evaluating the Pre-Admission Screening Form (PAS) and assigning points to documented medical conditions that require nursing services. Program services are limited to a maximum number of units/hours which is reviewed and approved by WVMI. (Aged/Disabled Home and Community-Based Services Waiver Policy and Procedures Manual 520 & 570.1)

Information submitted at the hearing revealed that you continue to require the degree of care and services necessary to qualify medically for the Aged & Disabled Waiver Program and your documented medical conditions confirm that your Level of Care should remain at a Level "C" rating. As a result, you are eligible to receive four (4) hours per day or 124 hours per month of homemaker services.

It is the decision of the State Hearing Officer to **reverse** the proposal of the Agency to reduce your homemaker service hours under the Medicaid Title XIX (HCB) Waiver Program.

Sincerely,

Pamela L. Hinzman State Hearing Officer Member, State Board of Review

cc: Chairman, Board of Review
Case Manager, CWVAS
WVMI
BoSS

# WEST VIRGINIA DEPARTMENT OF HEALTH & HUMAN RESOURCES SUMMARY AND DECISION OF THE STATE HEARING OFFICER

NAME:
ADDRESS:
I. INTRODUCTION:
This is a report of the State Hearing Officer resulting from a fair hearing concluded on January 10, 2005 for This hearing was held in accordance with the provisions found in the Common Chapters Manual, Chapter 700 of the West Virginia Department of Health and Human Resources. This fair hearing was convened on January 5, 2005 on a timely appeal filed August 17, 2004. The hearing was originally scheduled for December 22, 2004, but was rescheduled at the request of the Department.
It should be noted that services under the Medicaid Title XIX Waiver (HCB) Program have continued at the previous level pending the results of this hearing.
All persons giving testimony were placed under oath.
II. PROGRAM PURPOSE:
The Program entitled <b>Medicaid Title XIX Waiver</b> ( <b>HCB</b> ) is set up cooperatively between the Federal and State governments and administered by the West Virginia Department of Health & Human Resources.
Under Section 2176 of the Omnibus Budget Reconciliation Act of 1981, states were allowed to request a waiver from the Health Care Financing Administration (HCFA) so that they could use Medicaid (Title XIX) funds for home and community-based services. The program's target population is individuals who would otherwise be placed in an intermediate or skilled nursing facility (if not for the waiver services).
Services offered under the Waiver Program will include: (1) chore, (2) homemaker and (3) case management services. West Virginia has been offering the Waiver Services Program since July 1982 to those financially eligible individuals who have been determined to need ICF level care but who have chosen the Waiver Program services as opposed to being institutionalized.
II PARTICIPANTS:
, Claimant, Claimant's daughter Case Manager, CWVAS Kay Ikerd, RN, BoSS Sue Bailey, RN, WVMI

Presiding at the hearing was Pamela L. Hinzman, State Hearing Officer and a member of the State Board of Review.

# IV QUESTION TO BE DECIDED:

The question to be decided is whether the Agency is correct in its proposal to reduce the Claimant's homemaker service hours under the Medicaid Title XIX Waiver (HCB) Program.

#### V. APPLICABLE POLICY:

Aged/Disabled and Community-Based Services Waiver Policy Manual Sections 520, 570 and 580

## VI. LISTING OF DOCUMENTARY EVIDENCE ADMITTED:

- D-1 Aged/Disabled Home and Community-Based Services Waiver Policy Manual 520, 570 and 580
- D-2 Pre-Admission Screening form PAS-2000 dated August 8, 2004
- D-3 Notice of Decision dated August 4, 2004

#### VII. FINDINGS OF FACT/CONCLUSIONS OF LAW:

- (1) The Claimant's Aged and Disabled Waiver case was undergoing an annual medical reevaluation to verify continued medical eligibility and to determine the appropriate Level of Care, hereinafter LOC. It should be noted that the Claimant was receiving homemaker services at a level "C" LOC at the time of the evaluation.
- (2) On August 4, 2004, a Notice of Decision (D-3) was sent to the Claimant which states:

The West Virginia Medical Institute (WVMI) is the Quality Improvement Organization (QIO) authorized by the Bureau for Medical Services of the West Virginia Department of Health and Human Resources to determine medical necessity for the Aged and Disabled Waiver Program. You have been determined medically eligible to continue to receive inhome services under the Aged and Disabled Waiver Program. The number of homemaker service hours approved is based on your medical needs, and cannot exceed 93 hours per month.

(3) Sue Bailey, RN, WVMI, completed a PAS-2000 medical assessment (D-2) for the Claimant on August 8, 2004. WVMI reviewed the medical assessment and the Claimant continues to meet the medical eligibility criteria. She was assigned 16 points to documented medical conditions that require nursing services and meets the criteria necessary to qualify as a LOC "B" {16 points} - eligible for three (3) hours per day or 93 hours per month of homemaker services.

Points were awarded in the following areas on the PAS-2000:

Question 23- Total 5 points (1 point awarded for each stated medical condition of angina at rest, dyspnea, significant arthritis, pain, and skin cancer.)

Question 24- Decubitis, 0 points

Question 25- Vacating, 1 point

Question 26- Functional levels, total 9 points awarded as follows: eating, 1 point; bathing, 1 point; dressing, 1 point; grooming, 1 point; bladder incontinence, 1 point; bowel incontinence, 1 point; transferring, 2 points; and walking, 1 point.

Question 27- Professional/technical needs- 0 points

Ouestion 28- Medication administration- 1 point Question 34- Alzheimer's, multi-farct, senile dementia or related condition- 0 points Question 35- Prognosis, stable, 0 points **(4)** contended the Claimant should be awarded additional points in the following areas: Ouestion 23b - Angina upon exertion- Ms. stated the Claimant has angina upon exertion and may not have fully understood the question when asked during the PAS assessment. While the Claimant does not engage in substantial physical activity, moving around does cause the Claimant said. Ms. stress and strain, Ms. said the condition was not noted by the Claimant at the time of the PAS completion. The Claimant testified she sometimes has chest pains when walking with her walker. Question 23j- Contractures- Ms. stated the Claimant has contractures as a result of deformity of her feet and her feet will not return to their normal position. stated the Claimant suffers from depression, but is not Question 23k- Mental disorder- Ms. said no depression/anxiety was noted by the Claimant at being treated for the condition. Ms. the time of the PAS completion. Question 26i- Walking- Ms. said the Claimant requires one-person assistance because she has a history of falls. The Claimant was in a nursing home last year due to a broken femur. Ms. \_\_\_\_\_ testified that she and a homemaker follow the Claimant as she walks with her walker. The following findings are noted as a result of the evidence presented on behalf of the Claimant. Two (2) (5) additional points should be assigned in accordance with the following: Question 23b- Angina upon exertion- 1 point awarded based on the Claimant's and Ms. testimony. Question 23j- Contractures- 1 point awarded based on the Claimant's condition of deformity of the feet. (6)

- The Aged/Disabled Home and Community Based Services Manual 580.2 & 580.2,b (D-1) provides that a medical eligibility reevaluation may include either a periodic or annual reevaluation. The purpose of the either of these reevaluations is to confirm and validate an individual's continued medical eligibility for ADW services and to establish whether there is any change in the LOC the individual requires. All clients must be evaluated at least annually.
- (7) Aged/Disabled Home and Community-Based Services Waiver Policy Manual 570.1 and 570.1.d (D-1): There will be four levels of care for clients of ADW Homemaker services. Points will be determined based on the following sections of the PAS:
  - #23 -1 Point for each (can have total of 12 points)
  - 1 Point #24 -
  - #25 -1 Point for B, C or D
  - #26-Level I - 0 points
    - Level II 1 point for each item A through I
    - Level III 2 points for each item A through M; I (walking) must be equal to or greater than Level III before points given for J (wheeling)
    - Level IV 1 point for A, 1 point for E, 1 point for F, 2 points for G through M
  - 1 point for continuous oxygen #27 -
  - #28 -1 point for Level B or C

#34 - 1 point if Alzheimer's or other dementia

#35 - 1 point if terminal

## Total number of points allowable is 44.

#### LEVELS OF CARE SERVICE LIMITS

Level A - 5 points to 9 points

Level B - 10 points to 17 points

Level C - 18 points to 25 points

Level D - 26 points to 44 points

-2 hours per day or 62 hours per month

-3 hours per day or 93 hours per month

-4 hours per day or 124 hours per month

-5 hours per day or 155 hours per month

## VIII. DECISION:

Policy provides that individuals who medically qualify for the Aged and Disabled Waiver Services Program are evaluated and assigned a Level of Care. The Level of Care, A through D, provides the number of homemaker services hours for which the individual is eligible. The Level of Care (LOC) is determined by reviewing the PAS-2000 and assigning points to qualifying documented medical findings as directed by policy.

The Pre-Admission Screening Form (PAS-2000) completed on August 8, 2004 by WVMI reveals that the Claimant was awarded 16 points and assigned a Level "B" LOC rating. Testimony and documentation received at the hearing supports the assignment of two (2) additional points - angina upon exertion and contractures - for a total of 18 points. This finding changes the LOC rating proposed by the Agency to Level of Care "C" (18 to 25 pts.) and the Claimant is eligible to receive 4 hours per day or 124 hours per month of homemaker services.

After reviewing the information presented during the hearing and the applicable policy and regulations, it is the ruling of the State Hearing Officer to **reverse** the proposal of the Agency to reduce the Claimant's homemaker service hours to a Level "B" LOC - 3 hours per day or 93 hours monthly.

# IX. RIGHT OF APPEAL

See Attachment.

#### X. ATTACHMENTS

The Claimant's Recourse to Hearing Decision.

Form IG-BR-29.