

#### State of West Virginia DEPARTMENT OF HEALTH AND HUMAN RESOURCES Office of Inspector General Board of Review Post Office Box 2590 Fairmont, WV 26555-2590

Joe Manchin III Governor Martha Yeager Walker Secretary

June 30, 2005

Dear\_\_\_:

Attached is a copy of the findings of fact and conclusions of law on your hearing held April 19, 2005. Your hearing request was based on the Department of Health and Human Resources' proposal to terminate your benefits and services under the Medicaid, Aged/Disabled Title XIX (Home & Community-Based Waiver Program.

In arriving at a decision, the State Hearings Officer is governed by the Public Welfare Laws of West Virginia and the rules and regulations established by the Department of Health and Human Resources. These same laws and regulations are used in all cases to assure that all persons are treated alike.

The Aged /Disabled (HCB) Title WIX Waiver Services Program is granted to those individuals who continue to meet all eligibility requirements. One of these requirements is that the individual must qualify medically. Eligible individuals are those who qualify medically for a nursing facility level of care but have chosen the waiver program as a means to remain in their home. [Aged/Disabled (HCB) Services Manual 570-570.1b (11/1/03)].

The information which was submitted at your hearing revealed that your medical condition no longer requires a sufficient number of services and the degree of care required to medically qualify you for the Aged/Disabled Home & Community Based Services Waiver Program.

It is the decision of the State Hearing Officer to uphold the proposal of the Department to terminate your benefits and services under the Aged/Disabled Title XIC (HCB) Waiver Program.

Sincerely,

Thomas E. Arnett State Hearing Officer Member, State Board of Review

cc: Erika H. Young, Chairman, Board of Review WVMI BoSS CCIL

### WEST VIRGINIA DEPARTMENT OF HEALTH & HUMAN RESOURCES BOARD OF REVIEW

\_\_\_\_\_,

Claimant,

v.

Action Number: 05-BOR- 4543

West Virginia Department of Health and Human Resources,

**Respondent.** 

# **DECISION OF STATE HEARING OFFICER**

### I. INTRODUCTION:

This is a report of the State Hearing Officer resulting from a fair hearing concluded on June 30, 2005 for\_\_\_\_\_. This hearing was held in accordance with the provisions found in the Common Chapters Manual, Chapter 700 of the West Virginia Department of Health and Human Resources. This fair hearing was convened on April 29, 2005 on a timely appeal, filed January 13, 2005.

It should be noted here that the Claimant's benefits under the Medicaid Title XIX Waiver (HCB) Program have continued pending a hearing decision.

# II. PROGRAM PURPOSE:

The Program entitled Medicaid Title XIX Waiver (HCB) is set up cooperatively between the Federal and State governments and administered by the West Virginia Department of Health & Human Resources.

Under Section 2176 of the Omnibus Budget Reconciliation Act of 1981, states were allowed to request a waiver from the Health Care Financing Administration (HCFA) so that they could use Medicaid (Title XIX) funds for home and community-based services. The program's target population is individuals who would otherwise be placed in an intermediate or skilled nursing facility (if not for the waiver services).

Services offered under the Waiver Program will include: (1) chore, (2) homemaker and (3) case management services. West Virginia has been offering the Waiver Services Program since July, 1982 to those financially eligible individuals who have been determined to need ICF level care but who have chosen the Waiver Program Services as opposed to being institutionalized.

# **III. PARTICIPANTS:**

Kay Ikerd, RN, BoSS (by phone) Debra LeMasters, RN, WVMI, (by phone)

Presiding at the Hearing was Thomas E. Arnett, State Hearing Officer and a member of the State Board of Review.

# **IV. QUESTIONS TO BE DECIDED:**

The question(s) to be decided is whether the Claimant continues to be medically eligible for services under the Aged/Disabled Waiver (HCB) Program.

# V. APPLICABLE POLICY:

Aged/Disabled Home and Community Based Services Manual 560 & 570.

#### VI. LISTING OF DOCUMENTARY EVIDENCE ADMITTED:

#### **Department's Exhibits**:

- D-1a Notice of Potential Denial from WVMI dated 12/7/04
- D-1b Notice of Termination/Denial
- D-2 Medical Assessment, PAS-2000, 11/19/04
- D-3 Aged/Disabled Home and Community Based Services Manual 560 & 570

#### VII. FINDINGS OF FACT:

- 1) The Claimant's Aged & Disabled Waiver, hereinafter ADW, case was undergoing an annual medical reevaluation to verify continued medical eligibility.
- 2) Debbie LeMasters, RN, WVMI completed a medical assessment (exhibit D-2) and determined that the Claimant was no longer medically to participate in the ADW Program. On December 7, 2004, a notice of Potential Denial (exhibit D-1a), was sent to the Claimant requesting that she submit any information regarding her medical condition that she believes wasn't considered during the medical assessment. This notice requested that additional information be sent within 2 weeks. It was noted that no additional information was submitted.

3) A termination notice (exhibit D-1b) was sent to the Claimant on December 30, 2004. This notice includes some of the following pertinent information:

Your request for benefits under the Home and Community Based Aged/Disabled Waiver Program has been terminated/denied.

An evaluation of your current medical condition indicates that you are not entitled to services under the AD Waiver Program. A decision has been made to terminate / deny your homemaker and case management services.

Eligibility for the Aged/Disabled Waiver program requires deficits in at least 5 of the health areas below. Your PAS (Pre-Admission Screening Form) indicated deficiencies in 2 areas – Vacate a building and Grooming.

- 4) Debra LeMasters reviewed the Medical Assessment (exhibit D-2) and testified that the Claimant demonstrates two (2) program qualifying deficits Vacating a building and Grooming.
- 5) Representatives speaking on behalf of the Claimant indicated that the medical assessment completed by Ms. LeMasters on November 19, 2004 is accurate. The only finding contested is found in section #26(b) bathing-self/prompting. Testimony received at the hearing contend that the Claimant occasionally needs physical assistance with washing her back. Consideration was given to this testimony; however, it was largely unsupported.
- 6) Aged/Disabled Home and Community Based Services Manual § 570 Program Eligibility for Client:

Applicants for the ADW Program must meet all of the following criteria to be eligible for the Program:

- C. Be approved as medically eligible for NF level of care.
- 7) Aged/Disabled Home and Community Based Services Manual § 570.1.a. Purpose:

The purpose of the medical eligibility review is to ensure the following:

- A. New applicants and existing clients are medically eligible based on current and accurate evaluations.
- B. Each applicant/client determined to be medically eligible for ADW services receives an appropriate LOC that reflects current/actual medical condition and short and long-term service needs.
- C. The medical eligibility determination process is fair, equitable, and consistently applied throughout the State.

8) Aged/Disabled Home and Community Based Services Manual § 570.1.b. - Medical Criteria:

An individual must have five deficits on the PAS to qualify medically for the ADW Program. These deficits are derived from a combination of the following assessment elements on the PAS:

- A. # 24: Decubitus Stage 3 or 4
- B. #25: In the event of an emergency, the individual is c) mentally unable or d) physically unable to vacate a building. a) and b) are not considered deficits.
- C. #26: Functional abilities of individual in the home.

Eating------ Level 2 or higher (physical assistance to get nourishment, not preparation)
Bathing ------ Level 2 or higher (physical assistance or more)
Grooming ----- Level 2 or higher (physical assistance or more)
Dressing ----- Level 2 or higher (physical assistance or more)
Continence --- Level 3 or higher (must be incontinent)
Orientation---- Level 3 or higher (totally disoriented, comatose)
Transfer------Level 3 or higher (one person or two person assist in the home)
Walking ------ Level 3 or higher (one person or two person assist in the home)
Wheeling ----- Level 3 or higher (must be Level 3 or 4 on walking in the home to use Level 3 or 4 for wheeling in the home Do not count outside the home)

- D. #27: Individual has skilled needs in one or more of these areas (g) suctioning, (h) tracheostomy, (i) ventilator, (k) parenteral fluids, (l) sterile dressings, or (m) irrigations.
- E. #28: The individual is not (c) capable of administering his/her own medications.

# VIII. CONCLUSIONS OF LAW:

- 1) A medical assessment was completed on the Claimant to determine continued medical eligibility for participation in the Aged/Disabled Waiver Program on November 19, 2004.
- 2) Medical eligibility for the Aged/Disabled Waiver program requires deficits in at least five (5) of the specific categories of nursing services.
- 3) The evidence presented at the hearing reveals that the Claimant exhibits only two (2) deficits in accordance with existing policy.

# IX. DECISION:

It is the decision of the State Hearing Officer to **uphold** the proposal of the Agency to terminate your benefits and services under the Aged/Disabled Title XIX (HCB) Waiver Program.

# X. RIGHT OF APPEAL:

See Attachment

### XI. ATTACHMENTS:

The Claimant's Recourse to Hearing Decision

Form IG-BR-29

ENTERED this 30th Day of June, 2005.

Thomas E. Arnett State Hearing Officer