### 1.4 FOOD STAMP APPLICATION PROCESS

This Section describes the process for determining initial and ongoing eligibility for the Food Stamp Program.

### A. APPLICATION FORMS

Applications may be submitted using the OFS-2 or inROADS. See Section 1.2,K,2 for the inROADS process.

Usually an application form is required to reapply for Food Stamp benefits. However, there are times when an AG may reapply without completing a new form. See Section 1.3,F,2 for reopening benefits during a certification period.

If an applicant AG fails to provide the verifications requested on the ES-6 or verification checklist within the specified time limit and the application is denied, the AG must be given an opportunity to have its eligibility established for up to 60 days from the date of application without completion of a new form.

If the client brings in the verifications before the 60-day period has expired, the Worker determines the AG's eligibility based on the **original** application, noting in Case Comments any changes which have occurred since the form was completed. If the application is approved, Food Stamp benefits are not retroactive to the date of application because the approval delay was the fault of the client. Benefits are issued from the date the client provides the verification. **The Worker provides benefits using information reported during the original application and any other pertinent information provided prior to approval.** 

**EXAMPLE:** An application for Food Stamp benefits was made on November 1<sup>st</sup>. **An ES-6** was issued **requesting** verification of income by November 30<sup>th</sup>. The verification was not provided by this date **and the application was denied. The** client brought **in the requested information on** December 5<sup>th</sup>. No new **application form** is required since the client reapplied within 60 days of the date of application. However, if the client is eligible, Food Stamp benefits are issued from December 5<sup>th</sup>.

 Different procedures apply when the case is closed because of failure to provide needed verification at the time of redetermination. When the client brings the verification in within 30 days of the date of the redetermination interview, it is still considered a redetermination and a new application is

not required. See Section 1.4,S,4 for instructions on proration due to delayed processing.

- Categorically Eligible AG's, as defined in item R,3, do not require a new form when all of the following conditions are met:
  - There is a WV WORKS application pending; and
  - Food Stamp benefits were denied; and
  - Subsequent to the denial, they are determined eligible to receive WV WORKS; and
  - The AG is otherwise Categorically Eligible.

The Worker provides benefits using the original application and any other pertinent information provided subsequent to that application. Benefits are paid from the date for which WV WORKS eligibility is established or the date of the original Food Stamp application, whichever is later. Changes must be recorded in CMCC.

NOTE: If an active WV WORKS case, also certified for Food Stamp benefits, is closed and there is enough information to continue the Food Stamp certification, benefits are continued with no interruption. A new application must not be required. See Chapter 2.

- When an individual's Food Stamp work requirement penalty expires, or he becomes exempt, he is added to the AG, if otherwise eligible, without having to complete an application, unless he is the sole AG member.
- When an ineligible ABAWD begins a new 36-month period, becomes exempt, or the county in which he resides or moves to becomes an NILC, he is added to the AG, if otherwise eligible, without having to complete an application, unless he is the sole AG member.
- When a Food Stamp AG is closed for failure to return the 12-month contact review form, the DFA-FS-12, a new application form is not required when the completed DFA-FS-12 is returned by the last day of the 13th month. Benefits are prorated from the date the DFA-FS-12 is returned.

## B. COMPLETE APPLICATION

When the applicant signs an OFS-2 which contains, at a minimum, his name and address, his application is complete, and must be acted upon. When the applicant submits his application by inROADS, the application is considered complete when the signed signature page is received. **An** interview must be scheduled. See Sections 1.2,K, and 1.4,R,2 for mail-in and inROADS applications. **See Section D**, **Interview Required**, **below**.

**NOTE:** The OFS-5 is used only in conjunction with an application completed in RAPIDS when the OFS-2 cannot be printed for signature. Completion of the form, with no corresponding application in RAPIDS, does not protect the date of application.

An application is considered incomplete when the applicant chooses not to sign the OFS-2 or no signed signature page is received for an inROADS application. When this occurs, it is a withdrawal and appropriate data system action and client notification must be completed. The recording in Case Comments must specify that the client did not want to sign the application and the reason for his decision. The client should always be encouraged to sign the application to avoid a misunderstanding that he was denied the right to apply.

When the applicant chooses to leave or end the interview before it is complete and does not indicate to the Worker that he wants to withdraw his application, it is considered a withdrawal and appropriate action is taken.

#### C. DATE OF APPLICATION

The date of application is the date the applicant submits an OFS-2, in person or by mail which contains, at a minimum, his name and address and signature. When the application is submitted by mail, the date of application is the date that the form with the name, address and signature is received in the local office.

When the application is submitted by inROADS, the date of application is the date the signed signature page is received. These forms must be date-stamped when received.

**NOTE:** When the applicant has completed the interactive interview and there is a technical failure that prevents printing the OFS-2, Form OFS-5 must be signed by the applicant. Form DFA-RR-1 must also be completed and signed. He must not be required to return to the office to sign the OFS-2 when an OFS-5 has been signed. However, completion of an OFS-5 alone, without a corresponding application in RAPIDS, does not protect the date of application.

When a new OFS-2 is not required, the date of application depends on the situation. See item A above.

### D. INTERVIEW REQUIRED

An interview is required when an **application form** is required. See item A above and Section 1.3 for situations when an **application form** is not required. See item E below about authorized representatives.

All individuals who apply for Food Stamp benefits using any method, are interviewed in a face-to-face contact, unless the application is taken by SSA, or unless the applicant requests the office interview be waived due to the following:

- He is unable to appoint an authorized representative; and
- There is no AG member able to come to the office because of transportation difficulties or similar hardships. Hardship conditions include, but are not limited to, illness, care of an AG member, hardships due to residence in a rural area, prolonged severe weather, work or training hours which prevent participation in an office interview.

In this instance only, the intake interview may be conducted by telephone. It is also an option to conduct the interview by a scheduled home visit.

When the intake interview is conducted by either of these methods, an OFS-2 is still required. The Worker must either complete the OFS-2 during the interview or print the OFS-2 from RAPIDS after the interview and mail it to the client with the DFA-RR-1 for signature on both forms. If the applicant has submitted a completed OFS-2 and DFA-RR-1 prior to the interview and no changes have been made to either form during the interview, then no additional OFS-2 or OFS-2 will be required. If changes are made during the interview, the Worker must either print the new OFS-2 or complete a new OFS-2 and mail it to the applicant with the DFA-RR-1 for signatures on both forms.

When a Food Stamp application is submitted using inROADS, the Worker must schedule an interview with the client after the signed signature page is received. If the applicant keeps the appointment for the interview, procedures for the intake interview and application processing apply. See Section 1.4,R,4 for procedures for missed interview appointments.

Waiver of a face-to-face interview does not affect the length of the assigned certification period.

### E. WHO MUST BE INTERVIEWED

The identity of the applicant AG member and/or authorized representative must be verified and documented in the case record prior to benefit approval.

### 1. AG Member

Any adult member of the AG may be interviewed and sign the OFS-2. If there is no member of the AG age 18 or over, any member may apply.

The applicant may bring any person he chooses to the interview. This person may participate in the interview only to the extent the applicant wishes. The AG must be informed that it is responsible for repayment of any overissuance caused by erroneous information provided by this person.

## 3. Authorized Representative

An adult non-AG member may participate in the interview as an authorized representative of the AG, either with or without an AG member. This individual must be authorized and designated in writing by an adult member of the AG or by any AG member if there is no member at least age 18. The authorized representative must have sufficient knowledge of the AG's circumstances to provide the necessary information. The authorized representative may act on the AG's behalf in making an application, completing a redetermination or reporting information during the certification period. See Section 2.2,B for reported changes.

Different individuals may be selected for each activity which requires an authorized representative, i.e., one person may complete an application and another may report a change. Unless it is otherwise documented from the AG, the authorized representative who completes the application is assumed to be authorized to report changes as well. An authorized EBT cardholder is considered to be authorized to

report changes as well, but must not be considered authorized to complete an application or redetermination, unless specified by the AG. See item T,3,b,(3) for authorized cardholders for EBT. A recording must be made in case comments regarding the authorized representatives' status.

The AG must be informed that it is responsible for repayment of any overissuance caused by erroneous information provided by the authorized representative.

The RD or CSM may disqualify an authorized representative or authorized cardholder for up to one year, provided there is evidence that the individual has committed any one of the following offenses:

- Misrepresenting an AG's circumstances; or
- Knowingly providing false information about the AG; or
- Using Food Stamp benefits improperly.

The Worker must send written notification to the affected AG and the authorized representative or authorized cardholder 30 days prior to the date of the disqualification. The letter must include: the fact that disqualification of the individual is proposed, the reason for the action, the AG's right to a Fair Hearing, the telephone number of the office and the name of the person to contact for additional information.

This disqualification provision does not apply to drug and alcoholic treatment centers and GLF's which act as authorized representatives, information providers or authorized cardholders for their residents.

### F. WHO MUST SIGN

More than one signature is never required for a Food Stamp application.

If an applicant for, or recipient of WV WORKS is applying for Food Stamp benefits, Food Stamp benefits cannot be denied solely because of the absence of the two signatures required for WV WORKS. The rules governing who must sign are the same as below.

The individual who is interviewed signs the application. If more than one individual is interviewed, both may, but are not required, to sign. Only an AG member or authorized representative may sign the application.

### G. CONTENT OF THE INTERVIEW

All Food Stamp applicants must be screened for Expedited Service on the day the application is made, whether the client is applying for Food Stamp benefits only or Food Stamp benefits in combination with any other Program.

**NOTE:** The applicant may bring any person he chooses to the interview.

In addition to the responsibilities in Section 1.2, the Worker has the following additional responsibilities during the intake interview:

- Explain all aspects of the Food Stamp Program including application processing time limits, expedited service, basis of initial and ongoing issuance, combined issuance, method of issuance, date benefits should be received, how to use Food Stamp benefits and the EBT card.
- Explain that the receipt of Food Stamp benefits has no effect on time limits for WV WORKS, and Food Stamp benefits may continue even when WV WORKS stops.
- Explain the client's option to use the SUA or actual utility costs.
- Explain certification periods and specific reporting requirements.
- Explain the Department's employment programs and the requirements for keeping job/training appointments, accepting employment or training, registering for FSE&T and the consequences for failing to comply with the requirements.
- When appropriate, explain the definition of an ABAWD, the time limits, the work requirements, reporting requirements and exemptions. See Sections 2.2,D,7 and 9.1,A.
- Explain the following about EBT:
  - That Food Stamp benefits will be deposited into an EBT account and accessed with an EBT card
  - When the first card and PIN will be received and that the first card must be activated prior to use
  - When the benefits will be available in the account.

**NOTE:** The Worker must determine if there is an existing EBT account and reactivate dormant and expunged accounts. He must also inform the client of the availability date of any balance remaining in the account.

 The importance of choosing an authorized cardholder who can also access the EBT account

**NOTE:** For EBT, the AG may have an authorized cardholder to spend benefits from the AG's EBT account. There is not a separate case or EBT account, but the authorized cardholder has a separate EBT card with his own Personal Identification Number (PIN) and uses the card to spend benefits from the AG's EBT account in the same manner as the AG's payee. The authorized cardholder, authorized representative **and the** information provider may be the same or different individuals, at the discretion of the AG's payee. See **items E and T of this section**.

 Services which are available by calling the EBT Helpline and using either the Automated Response Unit (ARU) or speaking with a Customer Service Representative (CSR). These services include, but are not limited to, activation of a new card, deactivating a lost/stolen/damaged EBT card, obtaining a new or different PIN, cancellation of an authorized cardholder or checking an account balance.

## H. DUE DATE OF ADDITIONAL INFORMATION

Additional information is due 30 days from the date of the ES-6 or verification checklist.

## I. AGENCY TIME LIMITS

Data system action must be taken and, if eligible, the client must receive his first Food Stamp benefits within 30 days of the date of application, unless Expedited Service applies. See item O. The Worker must take action to approve all eligible applications as soon as possible. When the application must be denied because the client has not responded to an ES-6 or verification checklist within 30 days, the Worker must wait until the 30<sup>th</sup> day to deny the application.

### J. AGENCY DELAYS

If, because of an agency error, an application has not been acted on within the required time limit, corrective action must be taken immediately.

It is a requirement that the ES-6 or verification checklist be given to applicants no later than 30 days after the date of application, if one is required. If the agency failed to request the necessary verification, the Worker must immediately send an ES-6 or verification checklist to the applicant and note that the application is pending. When the information is received, benefits are retroactive to the date of application.

If the agency failed to act promptly on the information already received, benefits are retroactive to the date eligibility would have been established had the agency acted in a timely manner. See Section 6.2,D for notification requirements.

**EXAMPLE:** Application was made November 2. The pending information was received November 17, but the Worker overlooked the application until December 17. It was processed on December 17 when the Worker discovered the error. The client was found eligible. The client is issued benefits retroactive to November 2.

## K. PAYEE

The term payee identifies the person to whom benefits are issued.

For EBT purposes, certain information about the RAPIDS primary person is sent automatically to the EBT vendor in what is called a demographic record. This information is used to set up the EBT account, mail the EBT card and to identify the payee and authorized cardholders for security card replacement procedures. The card is sent to the primary person. A primary person who is not a payee can be issued an EBT card as an authorized cardholder, if so designated by the payee. See item T.

### L. REPAYMENT AND PENALTIES

## Repayment

When there is an outstanding claim, **RAPIDS automatically** initiates repayment upon approval. See Chapter 20.

### 2. Penalties

Individuals who have not complied with a Food Stamp work requirement may be ineligible for a specified time. The Worker must determine if any AG member is still subject to a penalty. See Chapter 13.

Individuals who have committed an Intentional Program Violation (IPV) are ineligible for a specified time, determined by the number of previous IPV disqualifications. See Chapter 20.

The Worker must determine if any member(s) of the applicant AG has been disqualified and the length of the disqualification period. See AIIP in RAPIDS.

### M. BEGINNING DATE OF ELIGIBILITY

The beginning date of eligibility is the date of application when all eligibility criteria are met within 30 days of the date of application or the date that a signed signature page from inROADS is received. Benefits for the initial month are prorated from the date of application, over the number of days remaining in the month. Initial month means the first month following any period of time in which the AG was not participating.

If the AG fails to provide the information requested on an ES-6, verification checklist, or a signed signature page from inROADS, within the 30-day time limit, but provides it within 60 days of the original application date, the date of eligibility is the date the information was provided. See item A. This only applies at application. See item S,4 for redetermination time frames.

**EXCEPTION:** For migrant and seasonal farm workers, the initial month is the first month following any break in certification of more than 30 days.

If an AG applies in WV, but received Food Stamp benefits for the same month in another state, the beginning date of eligibility is the first day of the month following the last month of receipt from the other state.

**NOTE:** An ABAWD who loses eligibility and becomes eligible to participate after case closure must reapply and benefits are prorated from the date he meets the requirement for regained eligibility. The Exception above applies to ABAWD migrant and seasonal farm workers. See Section 1.3,F for reapplications not requiring a new form.

### N. REDETERMINATION SCHEDULE

The client's certification period must be the longest possible period, but must not exceed 24 months for AG's in which all members are elderly or disabled adults with no earned income and no WV WORKS recipient, or 6 months for all other AG's.

## Establishing The Certification Period

The redetermination schedule is based on the following guidelines:

- One Month: Expedited Service cases which apply prior to the 16th of the month and do not provide the necessary verifications prior to approval. If verifications are provided within the time limit given, the certification period is extended an additional 5 or 23 months based on the AG's reporting requirements.
- 2 Months: AG's eligible for Expedited Service who apply on or after the 16th of the month and have verification postponed. See Combined Issuance in item O,3,c. If verifications are provided within the time limit given, the certification period is extended an additional 4 or 22 months based on the AG's reporting requirements.
- 6 Months: Simplified Reporting AG's. All FS AG's except those described below for 24 months. This includes FS AG's which also receive WV WORKS. See Section 2.2,B for specific reporting requirements.
- 24 Months: Change Reporting AG's. All FS AG's which consist entirely of individuals who are:
  - At least age 60 and without earnings or with excluded earnings only; or
  - Disabled adults who are at least 18 and without earnings or with excluded earnings only; or
  - Any combination of the above individuals.

A contact must also be made every 12 months. Form DFA-FS-12 is automatically mailed to the AG to accomplish the contact. The 24-month redetermination is completed by use of the mailed form, DFA-FS-24. No face-to-face interview is required, but must be granted, if the AG requests one. See Section 2.2,B for specific reporting requirements and the 24-month redetermination procedures.

# 2. Adjusting The Certification Period

Lengthening a Certification Period

Once a 6-month certification period is established, the Worker may lengthen it to a total of 24 months only when all AG members are elderly or disabled adults with no earnings or with excluded earnings. See the examples below.

- Shortening a Certification Period

The certification period is shortened only in the following situations and advance notice must be given. AG's certified for less than 24 months may not have their certification period shortened for any reason except ineligibility.

 An AG with a 24-month certification period experiences one or more of the following:

- The AG has an onset of non-excluded earned income or is joined by an AG member with non-excluded earned income; or
- An adult(s) who is not elderly or disabled or an individual(s) under age 18 joins the AG.

When the AG no longer qualifies for a 24-month certification period, the Worker must complete a redetermination when the advance notice period ends and assign a new certification period based on the current AG circumstances. The exception is when an AG is approved for WV WORKS. At the time of WV WORKS approval, the Worker must give advance notice that the Food Stamp certification period was shortened. The WV WORKS application serves as the FS redetermination.

**EXAMPLE:** An AG is composed of 2 elderly individuals who have only unearned income. The 24-month certification period is January 2005 through December 2006. On June 3, 2005, the AG reports the addition of their 25-year old son. The Worker notifies the AG that the certification period is being shortened and that they must report for a redetermination in July 2005. When the redetermination is completed, a new 6-month certification period is assigned based upon the AG's new circumstances.

**EXAMPLE:** An elderly couple with only unearned income is certified for 24 months beginning January 2005. On May 24, 2005, their 12-year old granddaughter moves in with them, they apply for WV WORKS and are approved for benefits beginning May 2005. The WV WORKS application serves as the required FS redetermination. The AG is notified that the Food Stamp redetermination period is shortened to 6 months beginning July 2005 and the WV WORKS redetermination is due in December 2005 to coincide with the FS redetermination.

**EXAMPLE:** A 1-person AG with no income is certified for 6 months, as the AG member is waiting on a decision about being awarded RSDI based on disability. In the second month of the certification period, the RSDI is awarded and it is determined the AG is still eligible for Food Stamp benefits. The certification period is extended 22 months to equal a total of 24 months, now that the AG is composed entirely of elderly or disabled adults without earnings.

**EXAMPLE:** An AG composed entirely of elderly adults with earnings is certified for 6 months. In the second month, the AG reports the loss of earned income. Since it is now an AG without earned income, the certification period must be extended to 24 months. The extended certification period starts the month the change is effective.

**EXAMPLE:** An AG without non-excluded earnings and no WV WORKS recipient is and composed of aged and/or disabled adults and is certified for 24 months. In the 19th month, the AG reports the onset of non-excluded earnings. Changes in the benefit are made, and the AG is notified of a redetermination due the month the changes are effective.

## O. EXPEDITED PROCESSING

**NOTE:** It is possible for a client to qualify for Expedited Service at any time during the application process.

Expedited Service is the term used for special procedures in processing applications meeting specific requirements. The requirements and procedures follow.

# 1. Eligibility Requirements

The following groups of cases are eligible for Expedited Service provided all other eligibility factors are met. They are:

- Those whose monthly gross income is less than \$150 and whose liquid assets do not exceed \$100.
- Migrant and seasonal farm worker AG's which have been determined Destitute, as defined in Chapter 10, and whose liquid assets do not exceed \$100.
- Eligible AG's whose combined monthly gross non-excluded income and liquid assets are less than the AG's monthly paid and unpaid shelter and utility costs. If the AG is eligible for and chooses to use the SUA, the AG's income and liquid assets must be less than the AG's monthly paid and unpaid shelter costs and the SUA amount for which the AG is eligible.

There is no limit to the number of times an AG may be certified under expedited procedures, as long as, prior to each expedited certification, the AG either completes the verification requirements that were postponed at the last expedited certification, or was certified under normal processing standards since the last expedited certification.

**EXAMPLE:** Mr. A was due for redetermination in April. He kept his scheduled appointment and continues to be eligible. He is not eligible for Expedited Service because his normal issuance cycle continues.

**EXAMPLE:** Mr. B applies for Food Stamp benefits on May 1 and is found eligible for Expedited Service. He is certified for one month only and verification is postponed. He reapplies on May 12 for June. He provides all verification that was postponed from the previous expedited certification. He has \$0 income and is eligible beginning in June. He qualifies for Expedited Service because he provided the postponed verification from the previous expedited certification.

## 2. Screening For Expedited Service

**Every** applicant must be screened on the date of application for eligibility for Expedited Service whether or not the applicant requests this service.

In addition, an Expedited Service eligibility decision must be made on the date of application.

If, for any reason, an AG is not identified on the date of application as being eligible for Expedited Service, or is not eligible at that time, and the Worker subsequently discovers that the AG is entitled, the Worker provides Expedited Service as if entitlement had been established on the date of application. However, the time limits are calculated from the date the Worker discovers the entitlement, not from the date of application.

AG's requesting, but not entitled to Expedited Service, have their applications processed according to normal standards. See Section 6.2,E for notification requirements.

The OFS-2 or CMCC must show that the application was screened for Expedited Service and the justification for the Worker's decision at application. Any changes in the original decision are recorded on CMCC.

### 3. Variations In Usual Procedures

AG's which qualify for Expedited Service are entitled to receive faster service. To ensure faster service, some exceptions to standard procedures apply.

## Verification/Work Requirements

Only verification of identity is required prior to approval. Verification of eligibility requirements is temporarily waived, unless it can occur within the Expedited Service time frame. This does not mean that eligibility requirements are waived prior to approval, only that the

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routine verification of them is postponed. This also applies to the verification of and the application for an SSN. All reasonable efforts must be made to meet all routine verification requirements prior to confirmation. See Chapter 4.

Postponed verification must be received prior to the second issuance.

**EXCEPTION:** Combined issuance procedures require verification be received prior to the third issuance.

If the applicant is able to verify identity, before, or at the same time, the additional information for which the case was pending is received, procedures for Expedited Service apply. The client also qualifies for Expedited Service if the verification of identity is received at the same time the pending information is received. In addition, if the pending information is received, but not acted on, and then the verification of identity is received, Expedited Service procedures are appropriate. This must be explained to the client.

Prior to approval, the non-exempt individual(s) who completes the application process is subject to the work requirements that apply at application. The Worker must also attempt to have all other non-exempt individuals in the AG comply with the work requirements prior to approval. When this is not possible within the Expedited Service time frame, all other non-exempt individuals must comply with the work requirements by the second issuance.

**EXCEPTION:** Combined issuance procedures require compliance prior to the 3rd issuance.

### b. Time Limits

Federal regulations require that Food Stamp benefits be received by an eligible Expedited Service AG no later than the close of business on the seventh calendar day following the date of application.

To ensure this happens, consideration must be given to the following factors:

 Food Stamp benefits are available in the client's EBT account the day after approval in RAPIDS.

- If the AG does not already have an EBT card and/or PIN, the EBT card is mailed the day after entry of information in RAPIDS and the PIN is mailed within two days after the card.
- The client must receive benefits no later than 7 calendar days after the date of application. No consideration is allowed for weekends or holidays.
- If eligibility is overlooked on the date of application or the client subsequently becomes eligible, data system action must be taken on the same date the Worker discovers the client is eligible.
- The intention of the Expedited Service policy is to provide assistance quickly. When an uncontrollable situation forces a delay, the application must be processed as soon as possible. A recording must substantiate the reason any expedited approval was not confirmed timely.

### c. Combined Issuance

When a Food Stamp applicant meets all the following criteria, his first prorated **benefit** and first full **benefit** must be issued at the same time.

- The client applies for an initial month's benefits. Initial month
  is defined as the first month for which the AG is certified for
  Food Stamp benefits following any period of time during
  which the AG was not certified.
- Application is made on or after the 16th of the month.
- The client is eligible for the initial month and the next subsequent month.
- The client is eligible for Expedited Service.

To reduce the time period between the receipt of the Combined Issuance and the third month's issuance, the approval must be confirmed by the first working day of the third month if the client continues to be eligible.

The policy regarding Combined Issuance applies when the applicant is also a WV WORKS applicant. The procedures used to accomplish the Combined Issuance must not delay the processing of WV WORKS AG's.

The client must be told during the intake interview that his Combined Issuance must last until his next issuance is available and the date his next issuance will be available. He must also be told that no additional Food Stamp benefits are available should he use them all prior to receipt of the next issuance.

RAPIDS notifies each client who receives a Combined Issuance.

### P. CLIENT NOTIFICATION

See Chapter 6.

### Q. DATA SYSTEM ACTION

Each application requires data system action to approve, deny or withdraw and a recording in case comments to support the action.

### R. SPECIAL CONSIDERATIONS

Special considerations are outlined below.

## 1. Joint SSI/FS Application/Redetermination Process

SSA offices accept Food Stamp applications for pure SSI AG's and forward them to the local office.

The date of application is the date the SSA/DHS-1 was signed at the SSA office.

**NOTE:** When a resident of an institution applies for SSI and Food Stamp benefits jointly prior to leaving the institution, the application date is the date the individual leaves the institution.

A pure SSI AG is one in which all members of the AG are either recipients of, or applicants for, SSI on the date application is made.

# a. SSA Responsibilities

- Inform each client in a pure SSI AG that he may apply for Food Stamp benefits at the SSA or the local DHHR Office, and that service may be faster if they choose to apply at the DHHR office. If the client prefers to apply at the DHHR Office, SSA provides him with the address and telephone number of the appropriate office.
- Assist the client in completing form SSA/DHS-1.
- Inform the client to contact the local office about the status of his application.
- If the AG qualifies for Expedited Service, inform the applicant that the AG may receive these benefits faster if he applies at, or delivers the application to, the local office.
- Forward the SSA/DHS-1 to the local office within one working day, following procedures worked out between the CSM and the SSA contact person. See Section 1.2,N.
- Complete an SSA/DHS-1 for a redetermination when the client requests this service. SSA may initiate this action. Since SSA accepts the client's statement that his case is due for redetermination, the local office may receive, SSA/DHS-1 for persons who are not actually due for redetermination.
- The local office completes the redetermination when the SSA/DHS-1 is received, whether it is due or not.

- **Application/Redetermination Process**
- A redetermination is indicated by "Recertification" written in red at the top of the SSA/DHS-1.
- All procedures and time limits which apply to applications accepted by SSA, apply to redeterminations accepted by SSA.

## b. Worker Responsibilities

 Screen and, if eligible, process the application for Expedited Service.

**NOTE:** The date of application for the Expedited Service time limits is the date the application is received in the local office.

 Screen the SSA/DHS-1 to determine if further information is necessary.

If the form is incomplete, any needed information must be supplied by the client. The form is not returned to SSA, and, under no circumstances, is the client required to visit the local office for completion of the form. The client can be requested to visit the office, but the application cannot be denied solely because he does not. Needed information may be obtained by telephone, mail or home visit.

If verification not provided by SSA is needed, the Worker must notify the client of the required information within 3 working days of the date the application is received from SSA.

- Process according to normal procedures if the AG does not qualify for Expedited Service.
- Process any SSA/DHS-1's completed as redeterminations the same way applications are handled.

### c. QA Errors

If an error is a result of information supplied by SSA, it is not included in the county's error rate. However, if SSA supplied the correct information and the Worker failed to take the appropriate action, the county is charged with the QA error.

### 2. Mail-In Food Stamp Applications

If the client calls to request an application be mailed to him, the Worker must screen the client for Expedited Service over the telephone and advise him of his potential eligibility.

The Worker schedules an interview no later than 5 working days after the OFS-2 is received. The interview can be scheduled by telephone or by letter.

If the applicant keeps the appointment for the interview, procedures for the intake interview and application processing apply. See item 4 below for procedures for missed interview appointments.

## 3. Categorical Eligibility

Categorical Eligibility may be determined at any time as long as the eligibility requirements are met.

## a. Who is Eligible

# (1) Mixed AG's

When an AG has at least one member who is authorized to receive benefits from the following programs, the AG is categorically eligible. Authorized to receive means the AG is coded in the data system as active for a benefit whether they are receiving it or not. Those authorized to receive include individuals who have been determined eligible for benefits and notified of the determination, even if benefits have not been received or accessed or the benefits have been suspended, recouped or not paid because they are less than a minimum amount.

**EXAMPLE:** A WV WORKS case was closed 5 months ago but is still enrolled in WP as the AG is still eligible for support service payments. The AG last received a payment 4 months ago, but is still categorically eligible.

**EXAMPLE:** A WV WORKS case is closed for the third sanction in June. In July, the AG applies for WVSCA and is eligible. The AG is categorically eligible from July through October, when the clothing vouchers expire.

The TANF-funded programs and the time period for which an AG is categorically eligible are listed below.

- WV WORKS: Any month for which benefits are received
- DCA: 3 months beginning with the month of approval

- Support Service Payments: As long as actively enrolled in Work Programs (WP)
- SCA and WVSCA: Until the voucher expiration date

# 2) Pure AG's

When the AG contains only recipients of SSI, or SSI and one of the TANF-funded benefits above, the AG is categorically eligible. This also includes the following:

- Persons determined eligible for SSI even though benefits have not been paid yet.
- Persons determined eligible, but who receive zero benefits, such as:
  - SSI recipients whose benefits are withheld for repayment
  - Persons whose SSI payments are suspended.
- The presence of any of the following people does not prevent the remaining AG members from being categorically eligible.
  - Ineligible alien
  - Ineligible student
  - Any individual disqualified due to enumeration
  - Any individual disqualified as a drug felon

**NOTE:** An SSI recipient who is convicted of a felony drug offense as described in Section 9.1,A,2,f, is ineligible to be included in a Food Stamp AG.

b. Who is not Categorically Eligible

An AG is not categorically eligible in the following situations:

- A person who is normally required to be a member of the AG is disqualified due to an IPV.
- The AG refuses to cooperate in providing information necessary to make an eligibility determination.

- The AG is ineligible due to the striker provisions.
- The AG is in a penalty for transfer of assets.
- c. Presumed Eligibility Requirements

Once it is determined that an AG qualifies for Categorical Eligibility, the following eligibility requirements are presumed to be met.

- Asset limit. The transfer of assets policy is applied as appropriate.
- Gross income limit, when applicable
- Net income limit
- Sponsored alien information
- Residency
- SSN information

If any of the presumed information is questionable, it is verified. All other eligibility requirements of the Food Stamp Program are applicable to categorically eligible AG's.

d. Special Processing Requirements

The following special processing requirements apply:

- (1) TANF Benefit Applicants
  - To determine if an AG is categorically eligible due to its status as a recipient of TANF-funded benefits, the Worker may temporarily postpone, within the 30-day processing limit, the Food Stamp eligibility determination if the AG is not eligible for Expedited Service and appears categorically eligible.
  - The Worker must not deny an AG that could be categorically eligible until the 30th day to determine if the AG is eligible to receive a TANF-funded benefit.

This applies to AG's that:

 Have an application for TANF-funded benefits pending; and

- Are denied Food Stamp benefits; and
- Are later determined eligible for TANF-funded benefits; and
- Are otherwise categorically eligible.

The Worker must provide benefits using the original application and any information supplied later. Benefits are issued from the date for which TANF-funded benefit eligibility is established or the date of the original Food Stamp application, whichever is later. The client cannot be required to complete a new OFS-2 or another interview. The Worker may contact the client to update the OFS-2 information by mail or by telephone.

# (2) SSI Applicants

Persons who apply for SSI and Food Stamp benefits at the same time have Food Stamp eligibility determined as any other AG until Categorical Eligibility is met.

SSI applicants who are denied Food Stamp benefits, must be informed in the denial notice of the possibility of potential Categorical Eligibility should they become SSI recipients.

# 4. Procedures For Missed Scheduled Interviews

When an application is submitted in person, by mail or by inROADS, and the client subsequently misses a scheduled interview, the following procedures apply.

- Send a notice to inform the client that he missed the scheduled interview and that it is his responsibility to reschedule. The application cannot be denied prior to the 30th day after the application date.
- If the client contacts the office within 30 days from the application date, the Worker reschedules the interview. If eligibility is established in the 30-day application processing period, benefits are prorated from the date of application. If the interview cannot be rescheduled within the 30-day application period at the request of the client, the application is denied on the 30th day after the application date.

- Deny the application on the 30th day after the date of application when the client misses the scheduled interview and does not contact the office to reschedule it.

If the client misses both interviews or fails to keep or postpones the second interview at his request until after the 30th day following the date of application, the delay is the fault of the client. No benefits are issued until he completes an interview and supplies information to establish eligibility. The beginning date of eligibility is the date the information is supplied. Provisions in Section 1.4,M for the beginning date of eligibility apply when the client completes all application requirements, including the interview, within 60 days of the date of application.

**NOTE:** A notice of missed interview is not required when an interview is scheduled, but an application has not been submitted. See Section 1.4,C for the date of application.

See Section 1.4,S,4 for missed scheduled interview procedures for redeterminations.

## S. REDETERMINATION VARIATIONS

Redetermination procedures are the same as application procedures except in the following situations.

**NOTE:** Redeterminations can not be submitted by inROADS.

Redetermination Cycle

When a case is redetermined and found eligible, a new redetermination date is entered. See item N.

Redetermination Alerts

See RAPIDS User Guide.

Scheduling Interviews

A face-to-face interview is required unless certain exceptions are met. See below. The same individual(s) who may be interviewed and sign the application may be interviewed and sign a redetermination.

## **EXCEPTIONS:**

- AG's which are certified for 24 months. See Section 2.2,B,4
- Interview completed by SSA. See Section 1.4,D.
- AG's that meet the criteria to have the face-to-face interview waived. See Section 1.4,D.

All Food Stamp AG's must receive a notice of expiration of the certification period. For cases certified for more than one month, the notice must be received between the first of the month prior to the last month of certification and the first of the last month of certification.

The local office has the following options in scheduling redetermination interviews:

Schedule an interview by sending an appointment letter to each AG to be redetermined.

The appointment may be scheduled anytime during the last month of certification. However, if the client's appointment is scheduled after the 15th, he may request and must be granted an appointment for the 15th or earlier. The client must be given 15 days from the date of the appointment letter before any penalties are applied for failure to keep the appointment.

 Redeterminations for pure SSI AG's may be initiated by SSA staff and completed by the Worker. The AG is notified of this service by form ES-FS-3. See item R.

### 4. Completion

A Food Stamp redetermination is a reapplication for benefits. Under no circumstances are benefits continued past the month of redetermination, unless a redetermination is completed and the client is found eligible.

If the recipient is no longer eligible, the Food Stamp AG is closed.

Clients who reapply in a timely manner, complete the interview or DFA-FS-24 and provide requested verification within the Worker's deadline must receive uninterrupted benefits or have lost benefits restored if the Department's delays cause benefits to be interrupted. The client does not lose the right to uninterrupted benefits if the Worker establishes a deadline for verification which extends into the new certification period.

Uninterrupted benefits means benefits are received within 30 days of the last issuance. For longer certifications, uninterrupted benefits means benefits are received at the usual time in the issuance cycle.

**EXCEPTION:** AG's which have met all redetermination requirements are entitled to uninterrupted benefits. When this cannot be done due to the time frame for submitting missing verification, the Worker must take action to reinstate benefits so that the client receives benefits within five working days after supplying the missing verification, if eligible.

In the following redetermination situations, benefits are not prorated and the certification period begins the month following the end of the certification period.

- The verification is due within the last month of the certification period and is returned by the last day of the certification period; or
- The verification is due after the last day of the certification period and is returned by the date the Worker specifies.

In the following redetermination situations benefits are prorated and the certification period begins the month following the end of the certification period and a reapplication is not required.

- The verification is due within the last month of the certification period and is returned or the AG reapplies during the following month. Benefits are prorated from the date the verification is returned or the AG reapplies, whichever is earlier; or
- The verification is due after the last day of the certification period and is returned or the AG reapplies after the due date, but by the end of the month it was due. Benefits are prorated from the date the verification is returned or the AG reapplies, whichever is earlier.

In the following redetermination situations a reapplication is required. Benefits for the first month of certification and the beginning of the certification period are determined as they are for any other applicant.

 The verification is due within the last month of the certification period and is not returned by the end of the certification period or during the following month; or

 The verification is due after the last day of the certification period and is not returned by the last day of the month it was due, i.e., month following the end of the certification period.

**EXAMPLE:** A Food Stamp AG is redetermined on July 3rd and submits required verification by July 20<sup>th</sup>. The new certification period begins August 1. Benefits are not prorated.

**EXAMPLE:** Same situation as above, but the verification is not provided until August 4<sup>th</sup>. No reapplication is required and August is the first month of the new certification period. Benefits are prorated from August 4<sup>th</sup>.

**EXAMPLE:** A Food Stamp AG is redetermined on July 29<sup>th</sup> and the verification is due by August 8<sup>th</sup>. The verification is received in the local office on August 4<sup>th</sup>. The first month of the new certification period is August. Benefits are not prorated.

**EXAMPLE:** Same situation as above, but the verification is returned on August 20<sup>th</sup>. The first month of the new certification period is August. Benefits are prorated from August 20<sup>th</sup>.

**EXAMPLE:** Same situation, but the verification is not returned until September 3rd. The AG must reapply because the verification was not returned within the month following the last month of the certification period.

Clients who fail to reapply timely, fail to appear for an interview or fail to submit missing verification by the established deadline lose the right to uninterrupted benefits. Some failures to provide verification may only result in loss of a deduction, not ineligibility.

When the client submits a redetermination, either in person or by mail, but fails to complete a scheduled interview for redetermination, he is notified of the missed interview and that it is his responsibility to reschedule the interview. In addition, he receives notice of AG closure if the redetermination is not completed.

When the client does not submit a redetermination and fails to complete a scheduled interview and redetermination, he is notified only of AG closure.

**EXAMPLE:** A Food Stamp redetermination is scheduled for September 1. The client calls the office and requests a redetermination form be mailed to him and that an interview be scheduled to accommodate his work hours. The interview is scheduled for September 10th and the client returns the redetermination form by mail on September 7th. The client misses the scheduled interview on September 10th. Because he filed a redetermination by mail, but missed a scheduled interview, the Worker sends a notice to inform the client he is responsible for scheduling another interview. At adverse notice deadline, if the client has not completed the interview, a closure notice is sent.

**EXAMPLE:** Same situation as above, but the client does not file a redetermination or appear for an interview. No notice is required for a missed interview because a redetermination was not submitted, but a closure notice is sent.

#### Overdue Redetermination

Food Stamp AG's which are due for redetermination and for whom a redetermination has not been completed are automatically closed by the data system on the adverse action deadline of the month when a redetermination is due.

### T. THE BENEFIT

USDA is responsible for authorizing business establishments to accept Food Stamp benefits. Food Stamp benefits may be used to purchase food for home preparation, seeds and plants which produce food for home consumption. They cannot be used to buy hot foods that are ready to eat or foods that may be eaten in the store.

Before the implementation of EBT, Food Stamp coupons were printed in six denominations and issued in books with the following denominations: 2, 7, 10, 40, 50 and 65.

When notification of Food Stamp certification is computer-generated, the ID card is the top portion of the computer-generated notification letter. The Worker does not issue an initial ID card when the client notification is system-generated.

Electronic Benefit Transfer (EBT) implementation began in Cabell and Wayne counties on October 1, 2002. The remaining counties were converted to EBT beginning in February, 2003, on a regional basis. Statewide EBT implementation was completed in May, 2003. Food Stamp benefits are deposited into an EBT account and accessed by using a card. This is the Food Stamp identification card for these AG's.

Food Stamp benefits issued by EBT are identified in RAPIDS on screen IQFS with a B as the method of issuance.

### Initial Benefits

Initial benefits are usually received or are available within 3 days of entry in the data system.

### a. Amount

A determination of the initial Food Stamp benefit month must be made to determine if initial benefits must be prorated. Any month determined to be an initial month must have benefits prorated. The amount of the initial allotment is prorated over the remainder of the month from the date of application. The full month's countable income is used to determine the full month's allotment. The amount of the initial benefit due the recipient is based on the number of days left in the approval month from the date of application as compared to the full month's benefit. The amount of the prorated CA is determined by comparing the AG's full month CA to the day of the month of application. Use Appendix D of Chapter 10. An initial prorated CA of \$1 - \$9 is not issued.

#### Method of Issuance

If the approval occurs prior to deadline for the current month, RAPIDS issues a prorated amount for the current month and the next month's benefit is issued based on the schedule in item 2,b below. If the current month's benefit is not confirmed until after deadline, RAPIDS issues the prorated amount for the benefit month and the next full month's benefit is issued on the first day of that month. See item 0,3,c for combined issuance when Expedited Service applies.

## 2. Ongoing Benefits

#### a. Amount

Once eligibility is established, the AG is eligible to receive Food Stamp benefits for a full month. See Chapter 10.

**NOTE:** When it is determined that a full month's benefit is \$0, the application is denied or the AG is closed. This applies whether or not the AG is categorically eligible.

# b. Method of Issuance

Food Stamp benefits are available in the EBT account on a staggered schedule the first 9 calendar days of the month, based upon the payee's last name.

First Letter of Last Name	Calendar Day of Month
B, X, Y, Z	1
C, F	2
H, N, V	3
I, M, O, U	4
Q, S	5
A, W	6
J, K, P	7
D, E, R	8
G, L, T	9

## 3. Electronic Benefits Transfer (EBT)

Beginning October 1, 2002, current and new recipients of Food Stamp benefits receive an EBT card, known as the Mountain State card, to access Food Stamp benefits. The benefits are deposited into an EBT account and accessed by using the EBT card and a Personal Identification Number (PIN), similar to a personal debit or ATM card. The following outlines procedures which are specific to EBT. Additional information about how EBT affects other policy and procedures is found in specific Manual sections which apply.

## a. EBT Definitions and Terminology

The following is a list of commonly used terms or acronyms associated with EBT.

**Administrative Terminal** - EBT vendor system used to inquire into EBT account information, reactivate dormant accounts, deactivate EBT cards and, in some instances, make changes to the EBT account.

**ARU** - Automated Response Unit also referred to as EBT Helpline. The EBT vendor operates the ARU 7 days a week, 24 hours a day. Functions of the ARU include, but are not limited to, account balance inquiries, card activation and PIN changes.

**Authorized Cardholder** - An individual, who, in addition to the payee, may be issued an EBT card and access an EBT account.

**CSR** - Customer Service Representative for the EBT vendor who is reached through the ARU toll-free number also referred to as the EBT Helpline. This person has the ability to replace or deactivate lost, stolen or damaged cards and to file a claim on behalf of a client regarding transactions.

**Demographic Information** - Identifying information about the AG's primary person which is sent to the EBT vendor in order to set up an EBT account and mail the EBT card. This includes the name, SSN and date of birth of the AG's primary person and the payee's address.

**Dormant Account** - When benefits are not used from the EBT account for 180 days, the account is deactivated and is not accessible to the AG. The benefits remain available and the account is reactivated at the client's request.

**EBT** - Electronic Benefits Transfer or the use of a card to access Food Stamp benefits.

**EBT Helpline** – The toll-free number through which the client may access the ARU or CSR.

**Expunged Account** - When benefits are not used from the EBT account for 270 days, the benefits are removed from the account and are not available to the AG.

IDE - Inactive, dormant and expunged.

**Inactive Account** - When benefits are not used from the EBT account for 45 days, the AG and Worker are notified of the inactivity. The benefits remain available to the AG.

**Mountain State Card** - The West Virginia EBT card.

**PIN** - Personal Identification Number. This number must be used to access EBT benefits with the EBT card. This is not the RAPIDS PIN number.

**POS** - Point of Sale. This is used to spend Food Stamp benefits at a store. Account balance inquiries may be made using a store's POS machine located at the Service Desk. Account balances also appear on all receipts printed by a POS machine.

**Status the EBT Card** - Deactivate the card so that it cannot be used. This occurs when a replacement card is requested, a payee is changed or an authorized cardholder is removed or changed.

### b. EBT Card Issuance

# (1) Initial Card Issuance

The EBT card is issued when the first benefit to be issued into an EBT account is approved. It is mailed the day after the approval in RAPIDS. The PIN is mailed within 2 days after the card is mailed. Once the benefit account is set up and benefits are deposited into the EBT account, they are accessed with the EBT card. The client must call the EBT Helpline to activate the initial card prior to use.

All cards and PINS are mailed to the payee following the address hierarchy in RAPIDS. See the RAPIDS User Guide. See item (2) below when the AG has a legal guardian or protective payee coded in RAPIDS. This includes the card(s) for any additional authorized cardholder(s). It is the responsibility of the payee to distribute the cards to any other cardholder(s).

(2) Effect on Card Distribution of Legal Guardian or Protective Payee Coded in RAPIDS

When the Worker indicates in RAPIDS that the AG has a legal guardian or protective payee, all cards are mailed to the address of that individual. Current policy contains no reference to a specified legal guardian as a payee. Any other representative or protective payee is indicated in RAPIDS as a protective payee.

# (3) Authorized Cardholder

The AG may designate an additional individual(s) as an authorized cardholder for EBT. The authorized cardholder has his own card and PIN and accesses the EBT account for the specified benefit(s) without restriction. For this reason , the choice of an authorized cardholder and its importance must be stressed with the applicant or recipient. The authorized cardholder is designated, changed or removed on RAPIDS screen AIRQ.

**NOTE:** When the individual designated as primary person for the AG has a legal guardian or protective payee coded in RAPIDS, the card for the AG is mailed to that person. In this situation, if the primary person or other individual must have a card, the information must be entered on screen AIRQ as an authorized cardholder. All cards are mailed to the address of the legal guardian or protective payee.

Only one authorized cardholder may be selected for Food Stamp benefits.

If the AG receives both Food Stamp benefits and cash assistance, they may select one authorized cardholder for each benefit. The maximum number of cards issued for any case is 3.

Once an authorized cardholder is chosen, the payee may stop the cardholder's access to the EBT account immediately by calling the EBT ARU or DHHR Customer Service Center. Local office staff cannot inactivate a card. However, the DHHR Customer Service Center or local office Worker can change or remove a cardholder. When the client first calls the ARU to stop cardholder access, he must still contact the DHHR Customer Service Center or local office to remove or change the cardholder.

# (4) Cardholder Security

The demographic information sent to the EBT vendor for the primary person in the AG is the SSN, date of birth and address to which the card is sent. No demographic information is sent for any authorized cardholder. The authorized cardholder must know the date of birth of the AG's primary person and the address to which the card(s) is mailed. If the SSN is requested for a PIN change, the AG's primary person provides his own SSN and the authorized cardholder or representative/protective payee must provide zeros.

# U. PERSONAL RESPONSIBILITY CONTRACT (PRC)

The PRC is not used for Food Stamp purposes.

### V. ORIENTATION

Attending WV WORKS orientation is not an eligibility requirement for Food Stamp benefits.